# 2013 State Teacher Policy Yearbook

**New Hampshire** 





### Acknowledgments

#### **STATES**

State education agencies remain our most important partners in this effort, and their gracious cooperation has helped to ensure the factual accuracy of the final product. Every state formally received a draft of the *Yearbook* in July 2013 for comment and correction; states also received a final draft of their reports a month prior to release. All but two states responded to our inquiries. While states do not always agree with our recommendations, their willingness to engage in dialogue and often acknowledge the imperfections of their teacher policies is an important step forward.

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# **Executive Summary**

The 2013 State Teacher Policy Yearbook includes the National Council on Teacher Quality's (NCTQ) full review of the state laws, rules and regulations that govern the teaching profession. This year's report measures state progress against a set of 31 policy goals focused on helping states put in place a comprehensive framework in support of preparing, retaining and rewarding effective teachers.

# **New Hampshire at a Glance**



### Overall 2013 Yearbook Grade

Overall 2011 Yearbook Grade: D-

Area Grades	2013	2011
Area 1 Delivering Well-Prepared Teachers	C-	D
Area 2 Expanding the Teaching Pool	D	D
Area 3 Identifying Effective Teachers	D-	D
Area 4 Retaining Effective Teachers	F	F <sup>1</sup>
Area 5 Exiting Ineffective Teachers	D	D-

Goal Breakdown	2013
★ Best Practice	0
Fully Meets	4
Nearly Meets	1
Partially Meets	4
Meets Only a Small Part	6
O Does Not Meet	16

	Progress on Goals Since 2011	
•	Progress has increased	5
<b>(2)</b>	No change in progress	25
•	Progress has decreased	1

<sup>&</sup>lt;sup>1</sup> State teacher pension policy is no longer included in the State Teacher Policy Yearbook. So that Area 4 grades can be compared, 2011 grades have been recalculated to exclude the pension goals. Overall 2011 grades were not recalculated, as the impact was negligible.

# How is **New Hampshire** Faring?

		achers	Page 5
Admission into Teacher Preparation		Secondary Teacher Preparation in Science	
Elementary Teacher Preparation		Special Education Teacher Preparation	
Teacher Preparation in Reading Instruction		Assessing Professional Knowledge	
Teacher Preparation in Mathematics		Student Teaching	
Middle School Teacher Preparation		Teacher Preparation Program Accountability	
Secondary Teacher Preparation			
Policy Strengths			
Elementary teacher candidates are required content test with individually scored subsoft the core content areas, including mathematical contents are as a subsortion of the core content areas.	tests in each	Elementary teacher candidates must pa of reading test to ensure knowledge of reading instruction.	
Policy Weaknesses			
Although teacher candidates are required a test of academic proficiency as a criteri admission to teacher preparation prograr test is not normed to the general college	ion for ns, the	■ The state offers a K-12 special education and does not require any content testine education teacher candidates.	ng for special
population.	Some	A pedagogy test is not required as a cor licensure.	ndition of
Middle school teachers are allowed to tea generalist license.	ach on a K-8	Requirements for teacher preparation d	
Not all secondary teachers are required t content test.	o pass a	<ul> <li>high-quality student teaching experience</li> <li>The teacher preparation program approduces not hold programs accountable for of the teachers they produce.</li> </ul>	val process
Area 2: Expanding the Pool	of Teach		Page 53
Area 2: Expanding the Pool  Alternate Route Eligibility	of Teach		Page 53
	of Teach	ers P	Page 53

# How is New Hampshire Faring?

#### Page 73 **Area 3: Identifying Effective Teachers** State Data Systems Tenure **Evaluation of Effectiveness** Licensure Advancement Frequency of Evaluations **Equitable Distribution Policy Weaknesses** Although the state has established a data system Tenure decisions are not connected to evidence of with the capacity to provide evidence of teacher teacher effectiveness. effectiveness, it has not taken other meaningful Licensure advancement and renewal are not based steps to maximize the system's efficiency and on teacher effectiveness. potential. Little school-level data are reported that can help Objective evidence of student learning is not the support the equitable distribution of teacher talent. preponderant criterion of teacher evaluations. Annual evaluations for all teachers are not required. **Area 4: Retaining Effective Teachers** Page 103 Compensation for Prior Work Experience Induction Professional Development Differential Pay Pay Scales Performance Pay **Policy Strengths** Districts are given full authority for how teachers are paid, although they are not discouraged from basing salary schedules solely on years of experience and advanced degrees. **Policy Weaknesses** All new teachers do not receive mentoring or other The state does not support performance pay or induction support. additional compensation for relevant prior work experience, working in high-need schools or teaching in Professional development is not aligned with findings shortage subject areas. from teachers' evaluations, and teachers who receive unsatisfactory evaluations are not placed on structured improvement plans. Area 5: Exiting Ineffective Teachers **Page 127 Extended Emergency Licenses** Reductions in Force Dismissal for Poor Performance **Policy Weaknesses** ■ Teachers can teach for up to three years before A last hired, first fired layoff policy is prohibited having to pass required subject-matter tests. during reductions in force; however, performance is not considered in determining which teachers to Ineffective classroom performance is not grounds for lay off. dismissal, and tenured teachers who are dismissed have multiple opportunities to appeal.

Figure A	Overall State Grade 2013	Overall State Grade 2011	Overall State Grade 2009
	Ove Gad	Over Grad	े ठें हैं ।
Florida	B+	В	С
Louisiana	В	C-	C-
Rhode Island	В	B-	D
Tennessee	В	B-	C-
Arkansas	B-	С	C-
Connecticut	B-	C-	D+
Georgia	B-	С	C-
Indiana	B-	C+	D
Massachusetts	B-	С	D+
Michigan	B-	C+	D-
New Jersey	B-	D+	D+
New York	B-	С	D+
Ohio	B-	C+	D+
Oklahoma	B-	B-	D+
Colorado	C+	С	D+
Delaware	C+	С	D
Illinois	C+	С	D+
Virginia	C+	D+	D+
Kentucky	С	D+	D+
Mississippi	С	D+	D+
North Carolina	С	D+	D+
Utah	С	C-	D
Alabama	C-	C-	C-
Arizona	C-	D+	D+
Maine	C-	D-	F
Minnesota	C-	C-	D-
Missouri	C-	D	D
Nevada	C-	C-	D-
Pennsylvania	C-	D+	D
South Carolina	C-	C-	C-
Texas	C-	C-	C-
Washington	C-	C-	D+
West Virginia	C-	D+	D+
California	D+	D+	D+
District of Columbia	D+	D	D-
Hawaii	D+	D-	D-
Idaho	D+	D+	D-
Maryland	D+	D+	D
New Mexico	D+	D+	D+
Wisconsin	D+	D	D
Alaska	D	D	D
lowa	D	D	D
Kansas	D	D	D-
NEW HAMPSHIRE	D	D-	D-
North Dakota	D	D	D-
Oregon	D	D-	D-
Wyoming	D	D	D-
Nebraska	D-	D-	D-
South Dakota	D-	D	D
Vermont	D-	D-	F
Montana	F	F	F

### How to Read the Yearbook

#### **GOAL SCORE**

The extent to which each goal has been met:



**Best Practice** 



**Fully Meets** 



**Nearly Meets** 



**Partially Meets** 



Meets Only a Small Part



**Does Not Meet** 

#### **PROGRESS INDICATOR**

Whether the state has advanced on the goal, policy has remained unchanged or the state has lost ground on that topic:



Goal progress has increased since 2011



Goal progress has decreased since 2011



Goal progress has remained the same since 2011

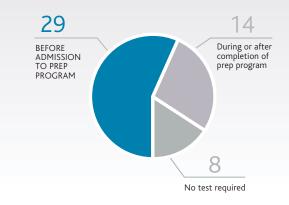
#### BAR RAISED FOR THIS GOAL



Indicates the criteria to meet the goal have been raised since the 2011 Yearbook.

#### **READING CHARTS AND TABLES:**

Strong practices or the ideal policy positions for the states are capitalized:

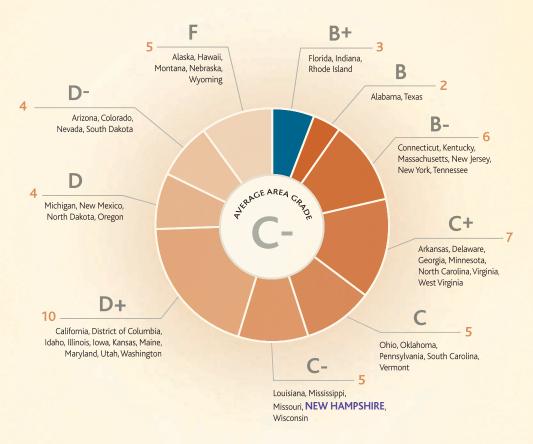


# **Area 1 Summary**



# How States are Faring on Delivering Well-Prepared Teachers

State Area Grades



### Topics Included In This Area

- 1-A: Admission into Teacher Preparation
- 1-B: Elementary Teacher Preparation
- 1-C: Elementary Teacher Preparation in Reading Instruction
- 1-D: Elementary Teacher Preparation in Mathematics
- 1-E: Middle School Teacher Preparation

- 1-F: Secondary Teacher Preparation
- 1-G: Secondary Teacher Preparation in Science
- 1-H: Special Education Teacher Preparation
- 1-I: Assessing Professional Knowledge
- 1-J: Student Teaching
- 1-K: Teacher Preparation Program Accountability

# Goal A – Admission into Teacher Preparation

The state should require teacher preparation programs to admit only candidates with strong academic records.

#### Goal Components

(The factors considered in determining the states' rating for the goal.)

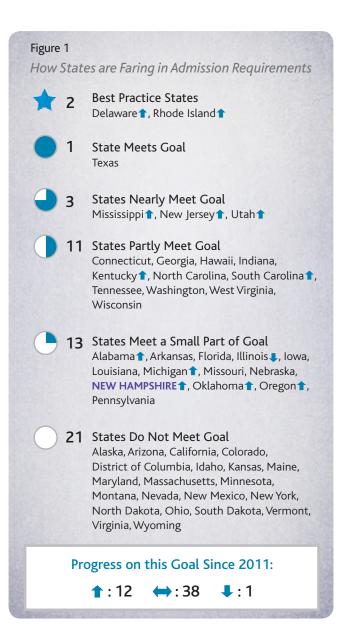
- 1. The state should require teacher candidates to pass a test of academic proficiency that assesses reading, writing and mathematics skills as a criterion for admission to teacher preparation programs.
- 2. All preparation programs in a state should use a common admissions test to facilitate program comparison, and the test should allow comparison of applicants to the general college-going population. The selection of applicants should be limited to the top half of that population.



The components for this goal have changed since 2011. In light of state progress on this topic, the bar for this goal has been raised.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



### 1-A Analysis: New Hampshire







#### **ANALYSIS**

New Hampshire now requires that approved undergraduate teacher preparation programs only accept teacher candidates who have passed a basic skills test. Although the state sets the minimum score for passing the basic skills test, it is normed just to the prospective teacher population. Applicants may waive the test requirement if they have a master's degree.

#### Supporting Research

New Hampshire Code of Administrative Rules 606.01

#### **RECOMMENDATION**

Require preparation programs to use a common test normed to the general college-bound population.

New Hampshire should require an assessment that demonstrates that candidates are academically competitive with all peers, regardless of their intended profession. Requiring a common test normed to the general college population would allow for the selection of applicants in the top half of their class, as well as facilitate program comparison.

- Exempt candidates with comparable SAT or ACT scores.
  - New Hampshire should waive its current basic skills test requirement for candidates whose SAT or ACT scores demonstrate that they are in the top half of their class.
- Consider requiring candidates to pass subject-matter tests as a condition of admission into teacher programs.

In addition to ensuring that programs require a measure of academic performance for admission, New Hampshire might also want to consider requiring content testing prior to program admission as opposed to at the point of program completion. Program candidates are likely to have completed coursework that covers related test content in the prerequisite classes required for program admission. Thus, it would be sensible to have candidates take content tests while this knowledge is fresh rather than wait two years to fulfill the requirement, and candidates lacking sufficient expertise would be able to remedy deficits prior to entering formal preparation.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire stated that the state accepts the SAT/ACT at a 50th percentile or above score based on the language "such as, but not limited to" in Ed 513.01 (e). This rule allows flexibility in the tests to be accepted. The rule will be updated to reflect the change to the new Core Academic Skills for Educators assessment.

#### **Supporting Research**

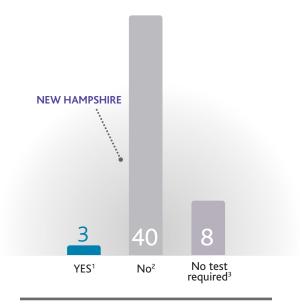
Ed 513.01(e) Basic Academic Skills and Subject Area Assessment



#### EXAMPLES OF BEST PRACTICE

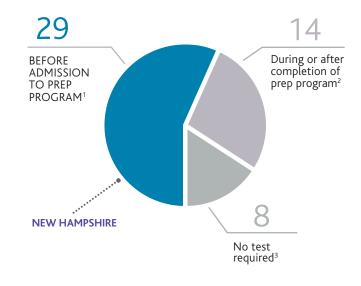
For admission to teacher preparation programs, Rhode Island and Delaware require a test of academic proficiency normed to the general collegebound population rather than a test that is normed just to prospective teachers. Delaware also requires teacher candidates to have a 3.0 GPA or be in the top 50th percentile for general education coursework completed. Rhode Island also requires an average cohort GPA of 3.0, and beginning in 2016, the cohort mean score on nationally-normed tests such as the ACT, SAT or GRE must be in the top 50th percentile. In 2020, the requirement for the mean test score will increase from the top half to the top third.

Figure 2 Do states require an assessment of academic proficiency that is normed to the general college-going population?



- 1. Strong Practice: Delaware, Rhode Island, Texas
- 2. Alabama, Alaska, Arkansas, California, Connecticut, District of Columbia, Florida, Georgia, Hawaii, Illinois, Indiana, Iowa, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Oklahoma, Oregon, Pennsylvania, South Carolina, Tennessee, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin
- 3. Arizona, Colorado, Idaho, Kansas, Montana, Ohio, South Dakota, Wyoming

Figure 3 When do states test teacher candidates' academic proficiency?



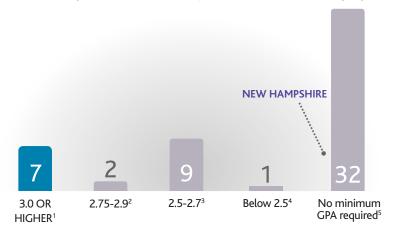
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- 2. Alaska, California, District of Columbia, Illinois, Maine, Maryland, Massachusetts, Minnesota, Nevada, New Mexico, New York, North Dakota, Pennsylvania, Vermont
- 3. Arizona, Colorado, Idaho, Kansas, Montana, Ohio, South Dakota, Wyoming

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<sup>1.</sup> Candidates in Oklahoma also have the option of gaining admission with a 3.0 GPA.

Figure 5

Do states require a minimum GPA for admission to teacher prep?



- 1. Strong Practice: Delaware, Mississippi<sup>6</sup>, New Jersey<sup>6</sup>, Oklahoma<sup>7</sup>, Pennsylvania<sup>8</sup>, Rhode Island<sup>6</sup>, Utah
- 2. Kentucky, Texas
- 3. Alabama, Arkansas, Connecticut<sup>9</sup>, Florida, Georgia, Michigan, South Carolina, South Dakota, Wisconsin<sup>10</sup>
- 4. Louisiana
- Alaska, Arizona, California, Colorado, District of Columbia, Hawaii, Idaho, Illinois, Indiana, Iowa, Kansas, Maine, Maryland, Massachusetts, Minnesota, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Mexico, New York, North Carolina, North Dakota, Ohio, Oregon, Tennessee, Vermont, Virginia, Washington, West Virginia, Wyoming
- 6. The 3.0 GPA requirement is a cohort average; individual candidates must have a 2.75 GPA.
- 7. Candidates in Oklahoma also have the option of gaining admission by passing a basic skills test.
- Students can also be admitted with a combination of a 2.8 GPA and qualifying scores on the basic skills test or SAT/ACT.
- 9. Connecticut requires a B- grade point average for all undergraduate courses.
- 10. The GPA admission requirement is 2.5 for undergraduate and 2.75 for graduate programs.

## Goal B − Elementary Teacher Preparation

The state should ensure that its teacher preparation programs provide elementary teachers with a broad liberal arts education, providing the necessary foundation for teaching to the Common Core or similar state standards.

#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- The state should require all elementary teacher candidates, including those who can teach elementary grades on an early childhood license, to pass a subject-matter test designed to ensure sufficient content knowledge of all core subjects.
- 2. The state should require that its approved teacher preparation programs deliver a comprehensive program of study in broad liberal arts coursework. An adequate curriculum is likely to require approximately 36 credit hours to ensure appropriate depth in the core subject areas of English, science, social studies and fine arts. (*Mathematics preparation for elementary teachers is discussed in Goal 1-D.*)
- 3. The state should require elementary teacher candidates to complete a content specialization in an academic subject area. In addition to enhancing content knowledge, this requirement ensures that prospective teachers have taken higher level academic coursework.



The components for this goal have changed since 2011. In light of state progress on this topic, the bar for this goal has been raised.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



### 1-B Analysis: New Hampshire





State Meets Goal Raised for this Goal Progress Since 2011



#### **ANALYSIS**

New Hampshire has adopted the Common Core State Standards, which represent an effort to significantly raise the standards for the knowledge and skills American students will need for college readiness and global competitiveness. The state ensures that its elementary teacher candidates are adequately prepared to teach the rigorous content associated with these standards.

New Hampshire now requires all elementary teacher candidates to pass the Praxis II Elementary Education: Multiple Subjects test, which is comprised of four subtests with individual scores in math, reading and language arts, science and social studies. Candidates must pass each subtest to be eligible for licensure.

Early childhood education (B-3) candidates are required to pass the Praxis II Early Childhood: Content Knowledge test.

All teacher candidates in New Hampshire, including elementary teacher candidates, must complete an area of concentration (10 courses above the institution's introductory level) in a field such as humanities, fine arts, social sciences and sciences.

New Hampshire has also articulated elementary teaching standards that its approved teacher preparation programs must use. These standards are better than those found in many states, alluding to important areas of academic knowledge. For example, in the area of social studies, teacher candidates must be able to:

- Explain world geography and its effects on human, physical, political and economic systems;
- Explain the prehistory and early civilizations and compare them to those of the current day, including their developments and transformations;
- Explain United States history from European exploration and colonization to current developments and transformations:
- Explain the nature, purpose and forms of local, state, national and international government;
- Demonstrate a working knowledge of the tools, goals and areas of study in anthropology, sociology and psychology; and
- Explain basic micro- and macroeconomics.

#### **Supporting Research**

Praxis Test Requirement

www.ets.org

Administrative Rules for Education 507.11, 513.01, 611.02, 612.04

#### **RECOMMENDATION**

Ensure that content test adequately measures sufficient knowledge in all subjects.

New Hampshire should ensure that its new subject-matter test for elementary teacher candidates is well aligned with the Common Core State Standards, which represent an effort to significantly raise the standards for the knowledge and skills American students will need for college readiness and global competitiveness. To make the test meaningful, New Hampshire should also ensure that the passing scores on each subtest reflect high levels of performance.

Further, although requiring content testing for early childhood education teacher candidates is a sound requirement, New Hampshire should strengthen its policy and require separate, meaningful passing scores for each area on the test.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire was helpful in providing NCTQ with facts that enhanced this analysis. The state added that elementary teachers are not exempted from the Praxis II multi-subject test if they have a master's degree. For grades 7 and 8, a subject-area test or a demonstration of content knowledge is required for highly qualified status in each core content area.

New Hampshire also noted that it is in the process of changing its K-8 licensure requirement to limit the endorsement to candidates with one specialty area who pass the Praxis II in that content area. Without the specialty content area, candidates will only be issued a K-6 endorsement. This new administrative rule went to the Board in August for initial review.

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#### **TEXAMPLE OF BEST PRACTICE**

Indiana ensures that all candidates licensed to teach the elementary grades possess the requisite subjectmatter knowledge before entering the classroom. Not only are elementary teacher candidates required to pass a content test comprised of independently scored subtests, but the state also requires its early childhood education teachers—who are licensed to teach up through grade 3—to pass a content test comprised of four subtests. Elementary teacher candidates in Indiana must also earn either a major or minor in an academic content area.

1. Alaska does not require testing for initial licensure.

2. The required test is a questionable assessment of content knowledge, instead emphasizing methods and instructional strategies.

4. Only teachers of grades 4 and 5 are required to pass content test.

<sup>3.</sup> Massachusetts and North Carolina require a general curriculum test that does not report scores for each elementary subject. A separate score is

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These states do not offer a standalone early childhood certification that includes elementary grades or the state's early childhood certification is the de facto license to teach elementary grades.
 May pass either multiple subjects (subscores) or content knowledge (no subscores) test.

Do states expect elementary teachers to have in-depth knowledge of core content?	Figure 9	ENGLISH	/ SCIENCE	SOCIAL STUDIES	FINE / ARTS
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Figure 10
What subjects does **New Hampshire** expect elementary teachers to know?

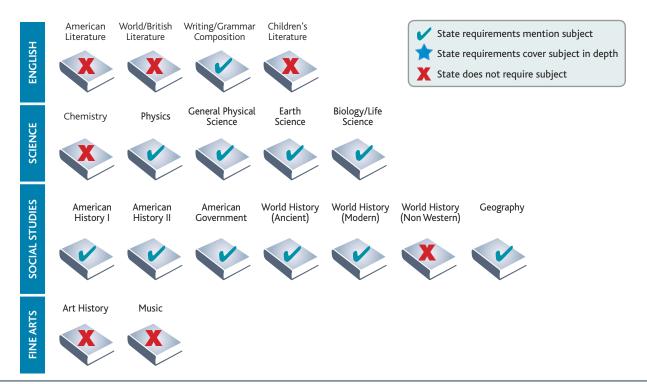
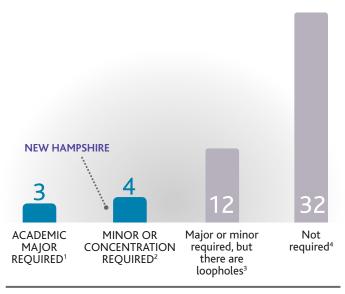


Figure 11

Do states expect elementary teachers to complete an academic concentration?



- 1. Strong Practice: Colorado, Massachusetts, New Mexico
- 2. Strong Practice: Indiana, Mississippi, New Hampshire, Oklahoma
- 3. California, Connecticut, Iowa, Maryland, Michigan, Missouri, New Jersey, New York, Tennessee, Texas, Vermont, Virginia
  - These states require a major, minor or concentration but there is no assurance it will be in an academic subject area.
- Alabama, Alaska, Arizona, Arkansas, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Kansas, Kentucky, Louisiana, Maine, Minnesota, Montana, Nebraska, Nevada, North Carolina, North Dakota, Ohio, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Utah, Washington, West Virginia, Wisconsin, Wyoming

### Goal C − Elementary Teacher Preparation in Reading Instruction

The state should ensure that new elementary teachers know the science of reading instruction.

#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should require that new elementary teachers, including those who can teach elementary grades on an early childhood license, pass a rigorous test of reading instruction in order to attain licensure. The design of the test should ensure that prospective teachers cannot pass without knowing the five instructional components shown by scientifically based reading research to be essential to teaching children to read.
- 2. The state should require that teacher preparation programs prepare candidates in the science of reading instruction.



The components for this goal have changed since 2011. In light of state progress on this topic, the bar for this goal has been raised.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



### 1-C Analysis: New Hampshire





State Meets Goal 🕟 Bar Raised for this Goal 👚 Progress Since 2011



#### **ANALYSIS**

Beginning July 1, 2014, all early childhood and elementary education teacher candidates will be required to pass the New Hampshire Foundations of Reading test as a condition of initial licensure. This test addresses all five instructional components of scientifically based reading instruction: phonemic awareness, phonics, fluency, vocabulary and comprehension.

#### **Supporting Research**

Foundations of Reading http://www.nh.nesinc.com/

#### **RECOMMENDATION**

■ Ensure that the science of reading test is meaningful.

To ensure that its science of reading test is meaningful, New Hampshire should evaluate its passing score to make certain it reflects a high standard of performance.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire noted that it has chosen the same passing score as the Massachusetts MTEL and Connecticut Foundations of Reading tests. The state will review the pass rate after it has longitudinal data.

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#### **TEXAMPLES OF BEST PRACTICE**

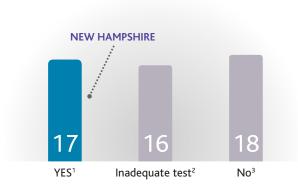
Fifteen states meet this goal by requiring that all candidates licensed to teach the elementary grades pass comprehensive assessments that specifically test the five elements of scientifically based reading instruction: phonemic awareness, phonics, fluency, vocabulary and comprehension. Independent reviews of the assessments used by Connecticut and Massachusetts, confirm that these tests are rigorous measures of teacher candidates' knowledge of scientifically based reading instruction.

<sup>1.</sup> Alabama's reading test spans the K-12 spectrum.

<sup>2.</sup> Teachers have until their second year to pass the reading test.

Figure 14

Do states measure new elementary teachers' knowledge of the science of reading?

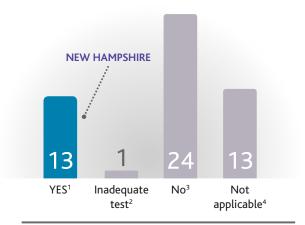


- Strong Practice: Alabama<sup>4</sup>, California, Connecticut, Florida, Indiana, Massachusetts, Minnesota, New Hampshire, New Mexico, New York, North Carolina<sup>5</sup>, Ohio, Oklahoma, Tennessee, Virginia, West Virginia, Wisconsin
- 2. Arizona, Arkansas, Delaware, District of Columbia, Georgia, Idaho, Kentucky, Maine, New Jersey, Oregon, Pennsylvania, Rhode Island, South Carolina, Texas, Utah, Vermont
- Alaska, Colorado, Hawaii, Illinois, Iowa, Kansas, Louisiana, Maryland, Michigan, Mississippi, Missouri, Montana, Nebraska, Nevada, North Dakota, South Dakota, Washington, Wyoming
- 4. Alabama's reading test spans the K-12 spectrum.
- $5. \, \text{Teachers}$  have until their second year to pass the reading test.

Figure 15

Do states measure knowledge of the science of

Do states measure knowledge of the science of reading for early childhood teachers who can teach elementary grades?



- Strong Practice: Alabama<sup>5</sup>, Connecticut, Florida, Indiana, Massachusetts, Minnesota, New Hampshire, New York, Oklahoma, Tennessee, Virginia, West Virginia, Wisconsin
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- Arizona, Colorado, Delaware, District of Columbia, Hawaii, Illinois, lowa, Kansas, Louisiana, Maine, Maryland, Missouri, Nebraska, Nevada, New Jersey, New Mexico, North Dakota, Rhode Island, South Carolina, South Dakota, Utah, Vermont, Washington, Wyoming
- 4. Alaska, Arkansas, California, Georgia, Kentucky, Michigan, Mississippi, Montana, North Carolina, Ohio, Oregon, Pennsylvania, Texas These states do not offer a standalone early childhood certification that includes elementary grades or the state's early childhood certification is the de facto license to teach elementary grades.
- 5. Alabama's reading test spans the K-12 spectrum

# Goal D – Elementary Teacher Preparation in Mathematics

The state should ensure that new elementary teachers have sufficient knowledge of the mathematics content taught in elementary grades.

#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- The state should require teacher preparation programs to deliver mathematics content of appropriate breadth and depth to elementary teacher candidates. This content should be specific to the needs of the elementary teacher (i.e., foundations, algebra and geometry with some statistics).
- The state should require elementary teacher candidates, including those who can teach elementary grades on an early childhood license, to pass a rigorous test of mathematics content in order to attain licensure.
- Such test can also be used to test out of course requirements and should be designed to ensure that prospective teachers cannot pass without sufficient knowledge of mathematics.



The components for this goal have changed since 2011. In light of state progress on this topic, the bar for this goal has been raised.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



### 1-D Analysis: New Hampshire



State Nearly Meets Goal 🥋 Bar Raised for this Goal 🕜 Progress Since 2011





#### **ANALYSIS**

New Hampshire requires all teacher candidates to pass the Praxis II Elementary Education: Multiple Subjects test, which includes a separately scored math subtest.

Regrettably, New Hampshire's early childhood education teachers, who are allowed to teach through grade 3, are only required to pass the early childhood general content test, which does not report a math subscore.

#### **Supporting Research**

Praxis Test Requirement www.ets.org

#### **RECOMMENDATION**

Require early childhood education teacher candidates to pass a rigorous mathematics assessment as a condition of initial licensure.

New Hampshire should ensure that early childhood education teacher candidates who teach its elementary grades possess the requisite knowledge of mathematics before entering the classroom. Therefore, the state should require the candidates to earn a passing score on either the same test as other elementary teachers or a comparably rigorous one geared to early childhood mathematics content.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire noted that it will review the passing score for its early childhood education test. The state also plans to review testing options for math in early education in addition to requiring a reading test, which will go into effect on July 1, 2014.

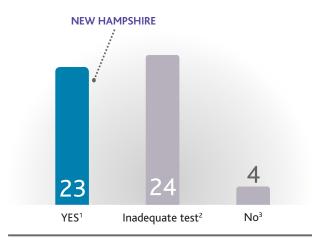


#### \*\* EXAMPLES OF BEST PRACTICE

Eight states meet this goal by requiring that all candidates licensed to teach the elementary grades earn a passing score on an independently scored mathematics subtest. Massachusetts's MTEL mathematics subtest continues to set the standard in this area by evaluating mathematics knowledge beyond an elementary school level and challenging candidates' understanding of underlying mathematics concepts.

Figure 17

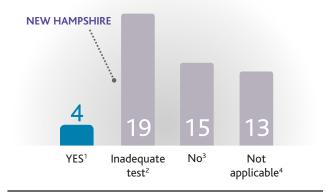
Do states measure new elementary teachers' knowledge of math?



- Strong Practice: Alabama, Arkansas, Connecticut, Delaware, District of Columbia, Florida, Idaho, Indiana, Kentucky, Maine, Massachusetts, Minnesota, New Hampshire, New Jersey, New York, North Carolina, Rhode Island, South Carolina, Texas<sup>4</sup>, Utah, Vermont, Virginia, West Virginia
- Arizona, California, Colorado, Georgia, Illinois, Iowa, Kansas, Louisiana, Maryland, Michigan, Mississippi, Missouri, Nebraska, Nevada, New Mexico, North Dakota, Oklahoma, Oregon, Pennsylvania, South Dakota, Tennessee, Washington, Wisconsin, Wyoming
- 3. Alaska<sup>5</sup>, Hawaii, Montana, Ohio<sup>6</sup>
- 4. Test is not yet available for review.
- 5. Testing is not required for initial licensure.
- 6. Only teachers of grades 4 and 5 are required to pass an adequate content test.

Figure 18

Do states measure knowledge of math of early childhood teachers who can teach elementary grades?



- 1. Strong Practice: Florida, Indiana, New York, Virginia
- Alabama, Colorado, Connecticut, District of Columbia, Idaho, Iowa, Louisiana, Maryland, Massachusetts, Minnesota, Nevada, New Hampshire, New Jersey, North Dakota, Rhode Island, Tennessee, Utah, Washington, Wisconsin
- 3. Arizona, Delaware, Hawaii, Illinois, Kansas, Maine, Missouri, Nebraska, New Mexico, Oklahoma, South Carolina, South Dakota, Vermont, West Virginia, Wyoming
- 4. Alaska, Arkansas, California, Georgia, Kentucky, Michigan, Mississippi, Montana, North Carolina, Ohio, Oregon, Pennsylvania, Texas These states do not offer a standalone early childhood certification that includes elementary grades or the state's early childhood certification is the de facto license to teach elementary grades.

# Goal E − Middle School Teacher Preparation

The state should ensure that middle school teachers are sufficiently prepared to teach appropriate grade-level content.

#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- The state should require that new middle school teachers pass a licensing test in every core academic area that they are licensed to teach.
- 2. The state should not permit middle school teachers to teach on a generalist license that does not differentiate between the preparation of middle school teachers and that of elementary teachers.
- 3. The state should encourage middle school candidates who are licensed to teach multiple subjects to earn minors in two core academic areas rather than earn a single major. Middle school candidates licensed to teach a single subject area should earn a major in that area.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



### 1-E Analysis: New Hampshire



State Does Not Meet Goal



Progress Since 2011

#### **ANALYSIS**

New Hampshire offers a middle school (grades 5-8) license for middle school teachers and allows teachers with secondary certificates to teach single subjects. Regrettably, the state also allows middle school teachers to teach on a generalist K-8 license.

All new middle school teachers in New Hampshire are also required to pass a Praxis II subject-matter test to attain licensure. However, because the state allows middle school teachers to teach on a generalist license, these candidates are only required to pass the content test for elementary education. Although subscores are provided, this assessment does not adequately assess the content knowledge required of middle school teachers. All other candidates may either pass a single-subject content test or earn a master's degree or higher in the subject area. Therefore, there is no assurance that these middle school teachers will have sufficient knowledge in each subject they teach.

#### **Supporting Research**

Praxis Test Requirement www.ets.org

Administrative Rules for Education 507.11; -.241; -.25; -.271; -.28; 513.01

#### **RECOMMENDATION**

Require content testing in all core areas.

New Hampshire should require subject-matter testing for all middle school teacher candidates in every core academic area they intend to teach as a condition of initial licensure. To ensure meaningful middle school content tests, the state should set its passing scores to reflect high levels of performance.

Eliminate the generalist license.

New Hampshire should not allow middle school teachers to teach on a generalist license that does not differentiate between the preparation of middle school teachers and that of elementary teachers. These teachers are less likely to be adequately prepared to teach core academic areas at the middle school level because their preparation requirements are not specific to the middle or secondary levels and they need not pass a subject-matter test in each subject they teach. Adopting middle school teacher preparation policies for all such teachers will help ensure that students in grades 7 and 8 have teachers who are appropriately prepared to teach grade-level content, which is different and more advanced than what elementary teachers teach.

■ Encourage middle school teachers licensed to teach multiple subjects to earn two subjectmatter minors.

This would allow candidates to gain sufficient knowledge to pass state licensing tests, and it would increase schools' staffing flexibility. However, middle school candidates in New Hampshire who intend to teach a single subject should earn a major in that area.

■ Close the loophole that allows teachers to add middle grade levels to an existing license without demonstrating content knowledge.

New Hampshire allows teachers to add middle school areas to a certificate with either a passing score on a content test or a master's degree or higher. The state is urged to require that all teachers who add the middle grade levels to their certificates pass a rigorous subject-matter test to ensure content knowledge of all subject areas before they are allowed in the classroom.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire was helpful in providing NCTQ with facts that enhanced this analysis. The state added that elementary teachers are not exempted from the Praxis II multisubject test if they have a master's degree. For grades 7 and 8, a subject-area test or a demonstration of content knowledge is required for highly qualified status in each core content area.

New Hampshire also noted that it is in the process of changing its K-8 licensure requirement to limit the endorsement to candidates with one specialty area who pass the Praxis II in that content area. Without the specialty content area, candidates will only be issued a K-6 endorsement. This new administrative rule went to the Board in August for initial review, which began the formal rule-making process.

#### **LAST WORD**

NCTQ looks forward to reviewing the state's progress in future editions of the Yearbook.

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#### **TEXAMPLES OF BEST PRACTICE**

Georgia, Mississippi, New Jersey and South Carolina ensure that all middle school teacher candidates are adequately prepared to teach middle school-level content. None of these states offers a K-8 generalist license and all require passing scores on subject-specific content tests. Georgia, Mississippi and South Carolina explicitly require at least two content-area minors, and New Jersey requires a content major along with a minor for each additional area of certification.

<sup>1.</sup> Offers 1-8 license.

<sup>2.</sup> California offers a K-12 generalist license for all self-contained classrooms.

<sup>3.</sup> With the exception of mathematics.

<sup>4.</sup> Oregon offers 3-8 license.

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Missouri				
Montana				
Nebraska				
Nevada				
NEW HAMPSHIRE				
New Jersey				
New Mexico	5			
New York	6			
North Carolina North Dakota				
Ohio				
Oklahoma				
Oregon			7	
Pennsylvania				
Rhode Island				
South Carolina				
South Dakota				
Tennessee				
Texas				
Utah				
Vermont				
Virginia				
Washington				
West Virginia				
Wisconsin				
Wisconsin Wyoming				

- Alaska does not require content tests for initial licensure.
   Candidates teaching multiple subjects only have to pass
- the elementary test. Single-subject credential does not require test.

  3. For K-8 license, Idaho also requires a single-subject test.
- 4. Maryland allows elementary teachers to teach in departmentalized middle schools if not less than 50 percent of the teaching assignment is within the elementary education grades.
- For nondepartmentalized classrooms, generalist in middle childhood education candidates must pass new assessment with three subtests.
- 6. Teachers may have until second year to pass tests, if they attempt to pass them during their first year.
- 7. Candidates opting for middle-level endorsement may either complete a major or pass a content test.

# Goal F – Secondary Teacher Preparation

The state should ensure that secondary teachers are sufficiently prepared to teach appropriate grade-level content.

#### Goal Components

(The factors considered in determining the states' rating for the goal.)

- 1. The state should require that secondary teachers pass a licensing test in every subject they are licensed to teach.
- 2. The state should require secondary social studies teachers to pass a subject-matter test of each social studies discipline they are licensed to teach.
- The state should require that secondary teachers pass a content test when adding subject-area endorsements to an existing license.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



### 1-F Analysis: New Hampshire



State Does Not Meet Goal



Progress Since 2011

#### **ANALYSIS**

Although New Hampshire requires Praxis II subject-matter testing for its secondary teachers, the state undermines this policy by allowing an exemption for candidates with a master's degree or higher in the subject area.

Further, New Hampshire only offers a general social studies license—and does not require subject-matter testing for each subject area within this discipline. Candidates must pass the Social Studies: Content and Interpretation test. Teachers with this license are not limited to teaching general social studies but rather can teach any of the topical areas.

To add an endorsement to a secondary license, teachers in New Hampshire may either pass a Praxis II content test or earn a master's degree or higher.

#### **Supporting Research**

Praxis Testing Requirements www.ets.org

Administrative Rules for Education 513.01(c); 612.28

#### **RECOMMENDATION**

■ Require subject-matter testing for all secondary teacher candidates.

As a condition of licensure, New Hampshire should require its secondary teacher candidates to pass a content test in each subject area they plan to teach to ensure that they possess adequate subject-matter knowledge and are prepared to teach grade-level content. While a degree—even an advanced degree—may be generally indicative of background in a particular subject area, only a subject-matter test ensures that teachers know the specific content they will need to teach.

Require secondary social studies teachers to pass a content test for each discipline they are licensed to teach.

By allowing a general social studies certification—and only requiring a general knowledge social studies exam—New Hampshire is not ensuring that its secondary teachers possess adequate subject-specific content knowledge. The state's required assessment combines all subject areas (e.g., history, geography, economics) and does not report separate scores for each subject area.

■ Require subject-matter testing when adding subject-area endorsements.

New Hampshire should require passing scores on subject-specific content tests, regardless of other coursework or degree requirements, for teachers who are licensed in core secondary subjects and wish to add another subject area, or endorsement, to their licenses.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire asserted that content tests are needed for additional endorsements. The state also noted that it is reviewing the exceptions of a master's degree or seven years of experience in its administrative rules and plans to bring the issue to the Professional Standards Board in September 2013.

#### **LAST WORD**

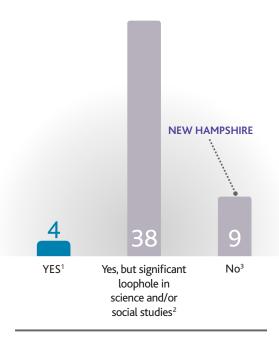
Although the state requires Praxis II content testing, it allows these tests to be waived if the teacher has a master's degree or higher in the subject to be taught from a college or university accredited by a recognized national, regional or state accrediting agency.



#### \*\* EXAMPLES OF BEST PRACTICE

Georgia, Indiana and Tennessee require that all secondary teacher candidates pass a content test to teach any core secondary subject—both as a condition of licensure and to add an additional field to a secondary license. Further, none of these states offers secondary certification in general social studies; all teachers must be certified in a specific discipline. Also worthy of mention is Missouri, which now requires its general social studies teachers to pass a multi-content test with six independently scored subtests.

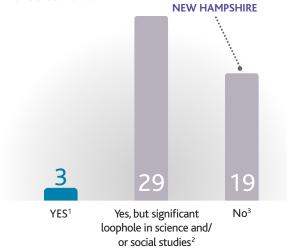
Figure 23 Does a secondary teacher have to pass a content test in every subject area for licensure?



- 1. Strong Practice: Indiana, Minnesota, Missouri, Tennessee
- 2. Alabama, Arkansas, Connecticut, Delaware, District of Columbia, Florida, Georgia, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Mississippi, Nebraska, Nevada, New Jersey, New Mexico, New York, North Carolina<sup>4</sup>, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Texas, Utah, Vermont, Virginia, West Virginia, Wisconsin [For more on loopholes, see Goal 1-G (science) and Figure 25 (social studies).}
- 3. Alaska, Arizona<sup>5</sup>, California, Colorado, Hawaii, Montana,  $New\ Hampshire^5, Washington, Wyoming^6$
- 4. Teachers may also have until second year to pass tests, if they attempt to pass them during their first year.
- 5. Candidates with a master's degree in the subject area do not have to pass a content test.
- 6. Only secondary comprehensive social studies teachers must pass a content test.

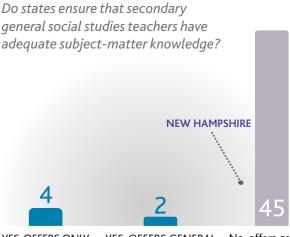
Figure 24

Does a secondary teacher have to pass a content test in every subject area to add an endorsement?



- 1. Strong Practice: Indiana, Minnesota, Tennessee
- 2. Alabama, Arkansas, Connecticut, Delaware, Florida, Georgia, Idaho, Illinois, Kansas, Kentucky, Maine, Massachusetts, Michigan, New Jersey, New York, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Texas, Utah, Vermont, Virginia, West Virginia, Wisconsin (Science is discussed in Goal 1-G.)
- 3. Alaska, Arizona, California, Colorado, District of Columbia, Hawaii, Iowa, Louisiana, Maryland, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Mexico, North Carolina, Washington, Wyoming

Figure 25



YES, OFFERS ONLY SINGLE SUBJECT SOCIAL STUDIES LICENSES<sup>1</sup> YES, OFFERS GENERAL No, offers general **SOCIAL STUDIES** LICENSE WITH ADEQUATE TESTING<sup>2</sup>

social studies license without adequate testing3

- 1. Strong Practice: Georgia, Indiana, South Dakota, Tennessee
- 2. Strong Practice: Minnesota<sup>4</sup>, Missouri
- 3. Alabama, Alaska, Arizona, Arkansas, California, Colorado, Connecticut, Delaware District of Columbia, Florida, Hawaii, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Mississippi, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma<sup>5</sup>, Oregon, Pennsylvania, Rhode Island, South Carolina, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming
- 4. Minnesota's test for general social studies is divided into two individually scored subtests.
- 5. Oklahoma offers combination licenses.

Goal G − Secondary Teacher Preparation in Science The state should ensure that secondary science teachers know all the subject matter they are licensed to teach.

#### Goal Components

(The factors considered in determining the states' rating for the goal.)

- The state should require secondary science teachers to pass a subject-matter test in each science discipline they are licensed to teach.
- If a general science or combination science certification is offered, the state should require teachers to pass a subject-matter test in each science discipline they are licensed to teach under those certifications.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



# 1-G Analysis: **New Hampshire**





State Meets Goal Progress Since 2011

#### **ANALYSIS**

Commendably, New Hampshire does not offer secondary certification in general science.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire had no comment on this goal.

Figure 27	Ş	OFERS GENERAL SCIENCE OF	. /	
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secondary general science	S W	2 X X X X X X X X X X X X X X X X X X X	Ste-su With	Scien
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abject matter knowledge.	OFFRS ONLY SWGE-SBBB	OFFES GENERAL SCENCE OF	Offers only single subject  adoptate festing without	Offers Beneral Science or Without adequare as
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Georgia				2
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Idaho				
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Maine				
Maryland				
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Nevada				
NEW HAMPSHIRE				
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New Mexico				
New York				
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South Dakota				
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Texas				
Utah				
Vermont				
Virginia				
Washington				
West Virginia		1		
Wisconsin				
Wyoming				
	10			



### **EXAMPLE OF BEST PRACTICE**

Missouri ensures that its secondary science teachers know the content they teach by taking a dual approach to general secondary science certification. The state offers general science certification but only allows these candidates to teach general science courses. Missouri also offers an umbrella certification—called unified science that requires candidates to pass individual subtests in biology, chemistry, earth science and physics. These certifications are offered in addition to single-subject licenses.

<sup>1.</sup> Teachers with the general science license may only teach general science courses.

<sup>2.</sup> Georgia's science test consists of two subtests.

# Area 1: Delivering Well-Prepared Teachers

## Goal H - Special Education Teacher Preparation

The state should ensure that special education teachers know the subject matter they are licensed to teach.

### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should not permit special education teachers to teach on a K-12 license that does not differentiate between the preparation of elementary teachers and that of secondary teachers.
- 2. All elementary special education candidates should be required to pass a subject-matter test for licensure that is no less rigorous than what is required of general education candidates.
- 3. The state should ensure that secondary special education teachers possess adequate content knowledge.

### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



### 1-H Analysis: New Hampshire



State Does Not Meet Goal



Progress Since 2011

### **ANALYSIS**

New Hampshire only offers a K-12 special education certification.

The state does not require content testing for any of its special education teacher candidates.

### **Supporting Research**

New Hampshire Rules Ed 507.39

#### **RECOMMENDATION**

End licensure practices that fail to distinguish between the skills and knowledge needed to teach elementary grades and secondary grades.

It is virtually impossible and certainly impractical for New Hampshire to ensure that a K-12 special education teacher knows all the subject matter he or she is expected to be able to teach, especially considering state and federal expectations that special education students should meet the same high standards as other students. While the broad K-12 umbrella may be appropriate for teachers of low-incidence special education students, such as those with severe cognitive disabilities, it is deeply problematic for the overwhelming majority of high-incidence special education students, who are expected to learn grade-level content.

Require that elementary special education candidates pass a rigorous content test as a condition of initial licensure.

To ensure that special education teacher candidates who will teach elementary grades possess sufficient knowledge of the subject matter at hand, New Hampshire should require these candidates to pass the same multiple-subjects test it requires of all elementary teachers. The state should further set passing scores that reflect high levels of performance. Failure to ensure that teachers possess requisite content knowledge deprives special education students of the opportunity to reach their academic potential.

■ Ensure that secondary special education teachers possess adequate content knowledge

Secondary special education teachers are frequently generalists who teach many core subject areas. While it may be unreasonable to expect secondary special education teachers to meet the same requirements for each subject they teach as other teachers who teach only one subject, New Hampshire's current policy of requiring no subject-matter testing is problematic and will not help special education students to meet rigorous learning standards. To provide a middle ground, New Hampshire should consider a customized HOUSSE route for new secondary special education teachers and look to the flexibility offered by the Individuals with Disabilities Education Act (IDEA), which allows for a combination of testing and coursework to demonstrate requisite content knowledge in the classroom.

### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire asserted that it requires subject-matter competency for special educators who are providing direct instruction without another highly qualified educator in the core content areas.

### **LAST WORD**

By tying requirements to highly qualified status, it appears that the state is putting the burden on districts to ensure that teachers have passed tests for the grades and subjects they teach. A license should mean that a teacher is prepared to teach any subjects or grades covered under that certificate.

While special educators should be valued for their critical role in working with students with disabilities and special needs, they are identified by the state not as "special education assistants" but as "special education teachers," presumably because the state expects them to provide instruction to children. Providing instruction to children who have special needs requires both knowledge of effective learning strategies and some knowledge of the subject matter at hand. Failure to ensure that teachers are well trained in content areas deprives special education students of the opportunity to reach their full academic potential.

Figure 29		Office K-12 and Brade-specific Co.	/s <sub>luc</sub>
Do states distinguish	DOESNOT OFFERA	<i>&gt;</i> /	tificat,
between elementary	5		13 / 18 / 18 / 18 / 18 / 18 / 18 / 18 /
and secondary special	SNO;	3 K-7	Sonly
education teachers?	4. 12 P	Offe,	Offer Gertiff
Alabama		,	Offers only a K-72
Alaska			
Arizona			
Arkansas			
California			
Colorado			
Connecticut			
Delaware			
District of Columbia			
Florida			
Georgia			
Hawaii			
Idaho			
Illinois			
Indiana			
lowa			
Kansas			
Kentucky			
Louisiana Maine	-		
Maryland			
Massachusetts			
Michigan	-		
Minnesota			
Mississippi			
Missouri			
Montana			
Nebraska			
Nevada			
NEW HAMPSHIRE			
New Jersey	<b>1</b>		
New Mexico			
New York			
North Carolina			
North Dakota			
Ohio			
Oklahoma			
Oregon			
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Rhode Island			
South Carolina South Dakota			
Tennessee			
Texas			
Utah			
Vermont			
Virginia			
Washington			
West Virginia			
Wisconsin			
Wyoming			
	16	7	28
	10	•	



### **EXAMPLES OF BEST PRACTICE**

Unfortunately, NCTQ cannot award "best practice" honors to any state's policy in the area of special education. However, two states—New York and Rhode Island—are worthy of mention for taking steps in the right direction in ensuring that all special education teachers know the subject matter they are required to teach. Both states require that elementary special education candidates pass the same elementary content tests, which are comprised of individual subtests, as general education elementary teachers. Secondary special education teachers in New York must pass a newly developed multisubject content test for special education teachers comprised of three separately scored sections. Rhode Island requires its secondary special education teachers to hold certification in another secondary area.

Figure 30
Which states requ

Which states require subject-matter testing for special education teachers?

joi special education teachers:					
ry Subject-Matter Test					
Alabama, Iowa, Louisiana, Massachusetts, New Jersey, New York, Pennsylvania <sup>1</sup> , Rhode Island, Texas, West Virginia <sup>2</sup> , Wisconsin					
Colorado, Idaho, North Carolina					
Secondary Subject-Matter Test(s)					
New York <sup>3</sup>					
Louisiana, New Jersey, Pennsylvania <sup>1</sup> , Rhode Island, West Virginia <sup>2</sup>					
None					

- 1. In Pennsylvania, a candidate who opts for dual certification in elementary or secondary special education and as a reading specialist does not have to take a content test.
- 2. West Virginia also allows elementary special education candidates to earn dual certification in early childhood, which would not require a content test. Secondary special education candidates earning a dual certification as a reading specialist are similarly exempted.
- 3. New York requires a multi-subject content test specifically geared to secondary special education candidates. It is divided into three subtests.

Figure 29:

Although New Jersey does issue a K-12 certificate, candidates must meet discrete elementary and/or secondary requirements.

# Area 1: Delivering Well-Prepared Teachers

# Goal I – Assessing Professional Knowledge

The state should use a licensing test to verify that all new teachers meet its professional standards.

### Goal Component

(The factor considered in determining the states' rating for the goal.)

 The state should assess new teachers' knowledge of teaching and learning by means of a pedagogy test aligned to the state's professional standards.

### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



## 1-I Analysis: New Hampshire



State Does Not Meet Goal



Progress Since 2011

### **ANALYSIS**

New Hampshire does not require new teachers to pass a pedagogy test in order to attain licensure.

### **Supporting Research**

http://www.ets.org/praxis/nh/requirements

#### **RECOMMENDATION**

Require that all new teachers pass a pedagogy test.

New Hampshire should verify that all new teachers meet professional standards through a test of professional knowledge.

### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

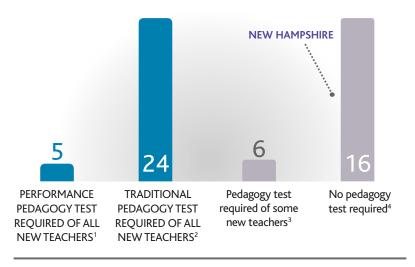
New Hampshire has noted that its teacher preparation programs have formed a collaborative working group named the IHE Network. The network is working on a common performance assessment that reflects the principles of edTPA. The New Hampshire DOE is working with the IHE Network in this effort.



Although NCTQ has not singled out one state's policies for "best practice" honors, it commends the many states that require a pedagogy assessment to verify that all new teachers meet professional standards.

Figure 32

Do states measure new teachers' knowledge of teaching and learning?



- 1. Strong Practice: California, Illinois<sup>5</sup>, New York, Tennessee<sup>6</sup>, Washington
- Strong Practice: Alabama, Arizona, Arkansas, District of Columbia, Florida, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Minnesota, Mississippi, Nevada, New Mexico, North Carolina<sup>7</sup>, North Dakota, Ohio, Oklahoma, Rhode Island, South Carolina, South Dakota, Texas, West Virginia
- 3. Connecticut, Maryland, Missouri, Pennsylvania, Utah<sup>8</sup>, Wyoming
- 4. Alaska, Colorado, Delaware, Georgia, Hawaii, Idaho, Massachusetts, Michigan, Montana, Nebraska, New Hampshire, New Jersey, Oregon, Vermont, Virginia, Wisconsin
- 5. Beginning in 2015.
- 6. Teachers may pass either the edTPA or a Praxis pedagogy test.
- $7. Teachers \ have \ until \ their \ second \ year \ to \ pass \ if \ they \ attempt \ to \ pass \ during \ their \ first \ year.$
- 8. Not required until teacher advances from a Level One to a Level Two license.

# Area 1: Delivering Well-Prepared Teachers

## Goal J − Student Teaching

The state should ensure that teacher preparation programs provide teacher candidates with a high quality clinical experience.

### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- The state should require that student teachers only be placed with cooperating teachers for whom there is evidence of their effectiveness as measured by consistent gains in student learning.
- 2. The state should require that teacher candidates spend at least 10 weeks student teaching.

### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



### 1-J Analysis: New Hampshire



State Does Not Meet Goal



Progress Since 2011

### **ANALYSIS**

New Hampshire requires all candidates to complete a "sustained and cohesive culminating field experience," in which they must assume the range of teaching activities, roles and responsibilities that demonstrate the knowledge, skills and dispositions of a beginning teacher.

The state also now requires teacher preparation programs to ensure that cooperating teachers "model high quality learning facilitation that results in student learning." They must also have a credential in the content area; have three years' experience; demonstrate the skill to mentor candidates; and be recommended by peers, administrators or institution faculty/staff.

### **Supporting Research**

Administrative Rules for Education 604.03, -.06

### **RECOMMENDATION**

Ensure that cooperating teachers have demonstrated evidence of effectiveness as measured by student learning.

In addition to the ability to mentor an adult, cooperating teachers in New Hampshire should also be carefully screened for their capacity to further student achievement. Research indicates that the only aspect of a student teaching arrangement that has been shown to have an impact on student achievement is the positive effect of selection of the cooperating teacher by the preparation program, rather than by the student teacher or school district staff.

- Require teacher candidates to spend at least 10 weeks student teaching.
  - New Hampshire should require student teaching to be a full-time commitment, as requiring course-work and student teaching simultaneously does a disservice to both. Alignment with a school calendar for at least 10 weeks ensures both adequate classroom experience and exposure to a variety of ancillary professional activities.
- Explicitly require that student teaching be completed locally, thus prohibiting candidates from completing this requirement abroad.

Unless preparation programs can establish true satellite campuses to closely supervise student teaching arrangements, placement in foreign or otherwise novel locales should be supplementary to a standard student teaching arrangement. Outsourcing the arrangements for student teaching makes it impossible to ensure the selection of the best cooperating teacher and adequate supervision of the student teacher and may prevent training of the teacher on relevant state instructional frameworks.

### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire noted that the new program approval process is based on a continuous growth model using the IHE's assessment data to evaluate the program, the student performance and the effectiveness of the teacher preparation program faculty. The common performance assessment (under development) will be part of the data set to evaluate program quality.

Figure 34	HER	STUDENT TEACHING USTS AT LEAST TO WEEK
Do states ensure a	7 D D D D D D D D D D D D D D D D D D D	401/V
high-quality student	74 JA	EAS
teaching experience?	SEECTE FIFECTE	STUDEN
Alabama		
Alaska		
Arizona		
Arkansas		
California		
Colorado		
Connecticut		
Delaware		
District of Columbia		
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Wisconsin		
Wyoming		
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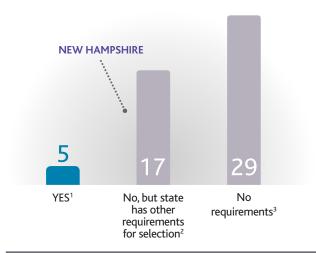
### **EXAMPLES OF BEST PRACTICE**

Florida, Rhode Island and Tennessee not only require teacher candidates to complete at least 10 weeks of full-time student teaching, but they also all require that cooperating teachers have demonstrated evidence of effectiveness as measured by student learning.

 $1. West \, Virginia \, allows \, candidates \, to \, student \, teach \, for \, less \, than \, 12 \, weeks \, if \, determined \, to \, be \, proficient.$ 

Figure 35

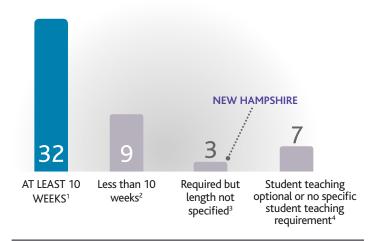
Is the selection of the cooperating teacher based on some measure of effectiveness?



- 1. Strong Practice: Florida, Illinois, Massachusetts, Rhode Island, Tennessee
- Alabama, Arkansas, Connecticut, Delaware, Indiana, Kentucky, Missouri, Nebraska, New Hampshire, New Jersey, North Dakota, Oklahoma, Pennsylvania, Texas, Vermont, Washington, Wisconsin
- Alaska, Arizona, California, Colorado, District of Columbia, Georgia, Hawaii, Idaho, Iowa, Kansas, Louisiana, Maine, Maryland, Michigan, Minnesota, Mississippi, Montana, Nevada, New Mexico, New York, North Carolina, Ohio, Oregon, South Carolina, South Dakota, Utah, Virginia, West Virginia, Wyoming

Figure 36

Is the student teaching experience of sufficient length?



- Strong Practice: Alabama, Arkansas, Connecticut, Delaware, Florida, Georgia, Hawaii, Iowa, Kansas, Kentucky, Maine, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Nebraska, New Jersey, North Carolina, North Dakota, Ohio, Oklahoma, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, Vermont, Washington, West Virginia<sup>5</sup>, Wisconsin
- 2. Idaho, Indiana, Louisiana, Nevada, New Mexico, New York, Oregon, Virginia, Wyoming
- 3. Illinois, New Hampshire, Utah
- 4. Alaska, Arizona, California, Colorado, District of Columbia, Maryland, Montana
- 5. West Virginia allows candidates to student teach for less than 12 weeks if determined to be proficient.

# Area 1: Delivering Well-Prepared Teachers

# ➤ Goal K — Teacher Preparation Program Accountability

The state's approval process for teacher preparation programs should hold programs accountable for the quality of the teachers they produce.

### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- The state should collect data that connects student achievement gains to teacher preparation programs.
   Such data can include value added or growth analyses conducted specifically for this purpose or evaluation ratings that incorporate objective measures of student learning to a significant extent.
- 2. The state should collect other meaningful data that reflect program performance, including some or all of the following:
  - a. Average raw scores of teacher candidates on licensing tests, including academic proficiency, subject-matter and professional-knowledge tests;
  - b. Number of times, on average, it takes teacher candidates to pass licensing tests;
  - c. Satisfaction ratings by school principals and teacher supervisors of programs' student teachers, using a standardized form to permit program comparison and
  - d. Five-year retention rates of graduates in the teaching profession.
- 3. The state should establish the minimum standard of performance for each category of data. Programs should be held accountable for meeting these standards, with articulated consequences for failing to do so, including loss of program approval.
- 4. The state should produce and publish on its website an annual report card that shows all the data the state collects on individual teacher preparation programs.
- 5. The state should retain full authority over its process for approving teacher preparation programs.

### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy

### Figure 37 How States are Faring in Teacher Preparation Program Accountability **Best Practice States** State Meets Goal Louisiana 10 States Nearly Meet Goal Alabama, Colorado, Delaware 1, Florida, Rhode Island 1, Tennessee, Texas States Partly Meet Goal Indiana 1, Kentucky, Massachusetts 1, Michigan, Nevada, South Carolina, Washington 1, Wisconsin 1 18 States Meet a Small Part of Goal Arizona, California 1, Illinois, Iowa, Kansas 1, Maine 1, Maryland, Mississippi, Missouri, Montana, **NEW HAMPSHIRE**, New Jersey, Oklahoma, Oregon 1, Pennsylvania, Vermont, Virginia, West Virginia 14 States Do Not Meet Goal Alaska, Arkansas, Connecticut, District of Columbia, Hawaii, Idaho, Minnesota, Nebraska, New Mexico, New York, North Dakota, South Dakota, Utah, Wyoming Progress on this Goal Since 2011: **→**:38 🕇 : 13

### 1-K Analysis: **New Hampshire**



State Meets a Small Part of Goal



Progress Since 2011

### **ANALYSIS**

New Hampshire's approval process for its traditional and alternate route teacher preparation programs does not hold programs accountable for the quality of the teachers they produce.

Most importantly, New Hampshire does not collect or report data that connect student achievement gains to teacher preparation programs.

However, the state collects some other program-specific, objective data that reflect program performance, such as retention rates for program graduates.

New Hampshire does not apply any transparent, measurable criteria for conferring program approval. Further, in the past three years, no programs in New Hampshire have been identified as low performing—an additional indicator that programs lack accountability.

The state's website does not include a report card that allows the public to review and compare program performance.

New Hampshire maintains control over its approval process.

### **Supporting Research**

Administrative Rules for Education 606.02

Title II State Reports https://title2.ed.gov

### **RECOMMENDATION**

### Collect data that connect student achievement gains to teacher preparation programs.

As one way to measure whether programs are producing effective classroom teachers, New Hampshire should consider the academic achievement gains of students taught by programs' graduates, averaged over the first three years of teaching. Data that are aggregated to the institution (e.g., combining elementary and secondary programs) rather than disaggregated to the specific preparation program are not useful for accountability purposes. Such aggregation can mask significant differences in performance among programs.

### ■ Gather other meaningful data that reflect program performance.

Although measures of student growth are an important indicator of program effectiveness, they cannot be the sole measure of program quality for several reasons, including the fact that many programs may have graduates whose students do not take standardized tests. The accountability system must therefore include other objective measures that show how well all programs are preparing teachers for the classroom. New Hampshire should expand its current reporting requirements to its alternate routes and also include such measures as:

- 1. Evaluation results from the first and/or second year of teaching;
- 2. Satisfaction ratings by school principals and teacher supervisors of programs' student teachers, using a standardized form to permit program comparison;
- 3. Average raw scores of teacher candidates on licensing tests, including academic proficiency, subject matter and professional knowledge tests; and
- 4. Number of times, on average, it takes teacher candidates to pass licensing tests.

### ■ Establish the minimum standard of performance for each category of data.

Merely collecting the types of data described above is insufficient for accountability purposes. The next and perhaps more critical step is for the state to establish precise minimum standards for teacher preparation program performance for each category of data. Programs should then be held accountable for meeting these standards, and there should be consequences for failing to do so, including loss of program approval.

### Publish an annual report card on the state's website.

New Hampshire should produce an annual report card that shows all the data the state collects on individual teacher preparation programs, which should be published on the state's website at the program level for the sake of public transparency. Data should be presented in a manner that clearly conveys whether programs have met performance standards.

### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire noted that a current focus of its State Board of Education is the quality and rigor of the teacher preparation programs. In the past three years, four preparation programs were discontinued after program review disclosed significant weaknesses. Further, 11 programs across four institutions have been given conditional approval, which means they must remedy identified defects or their programs will be discontinued. New Hampshire also pointed out that the IHE network wrote a position paper on their commitment and substantive plans to work intensively with one another and the Board to ensure high-quality programs and accountability.

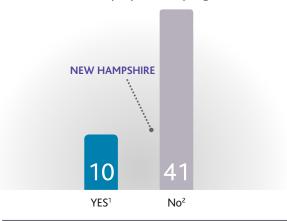
Figure 38	OBJECTIVE PROGRAM.		
Do states hold teacher			A DO
	74 P	7 2 2 2 X	VBL/
preparation programs accountable?	SPECIFIC SPECIFIC	MINIMUM STANDARDS FOR PERFORMANCE FOR	DATA PUBLICI Y AVAILABLE ON WEBS.
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Colorado			
Connecticut			
Delaware			
District of Columbia			
Florida			2
Georgia			
Hawaii			
Idaho			
Illinois			
Indiana			
lowa			
Kansas			
Kentucky			2
Louisiana			2
Maine	1		
Maryland	3		$\overline{\Box}$
Massachusetts			
Michigan		1	
Minnesota			
Mississippi	1		
Missouri			
Montana	1		
Nebraska			
Nevada <sup>1</sup>			
NEW HAMPSHIRE			
New Jersey	1		
New Mexico			
New York			
North Carolina			2
North Dakota			
Ohio <sup>1</sup>			
Oklahoma			
Oregon			
Pennsylvania	1		
Rhode Island			
South Carolina <sup>1</sup>			
South Dakota			
Tennessee			
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Utah			
Vermont	1		
Virginia			
Washington West Virginia	1		
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	36	4	19



### **EXAMPLES OF BEST PRACTICE**

NCTQ is not awarding "best practice" honors to any state's policy in the area of teacher preparation program accountability. However, the following states should be commended for collecting data that connect student achievement gains to teacher preparation programs: Colorado, Delaware, Florida, Georgia, Louisiana, North Carolina, Ohio, Rhode Island, Tennessee and Texas.

Figure 39 Do states connect student achievement data to teacher preparation programs?



- 1. Strong Practice: Colorado, Delaware, Florida, Georgia, Louisiana, North Carolina, Ohio, Rhode Island, Tennessee, Texas
- 2. Alabama, Alaska, Arizona, Arkansas, California, Connecticut, District of Columbia<sup>a</sup>, Hawaii<sup>a</sup>, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Maine, Maryland<sup>a</sup>, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York<sup>3</sup>, North Dakota, Oklahoma, Oregon, Pennsylvania, South Carolina, South Dakota, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming
- 3. Included in state's Race to the Top plan, but not in policy or yet implemented.

 $<sup>1. \</sup> For \ traditional \ preparation \ programs \ only.$ 

<sup>2.</sup> State does not distinguish between alternate route programs and traditional preparation programs in public reporting.

<sup>3.</sup> For alternate routes only.

Figure 40

### Which states collect meaningful data?

#### STUDENT LEARNING GAINS

Colorado, Delaware, Florida, Georgia, Louisiana, North Carolina, Ohio, Rhode Island, Tennessee, Texas

### **EVALUATION RESULTS FOR PROGRAM GRADUATES**

Alabama, Arizona, Florida, Illinois, Massachusetts, North Carolina, South Carolina, Tennessee, Texas

#### **AVERAGE RAW SCORES ON LICENSING TESTS**

Alabama, Indiana, Kentucky, Louisiana, Michigan, New Jersey, Ohio, Tennessee, Texas, Washington, West Virginia

#### SATISFACTION RATINGS FROM SCHOOLS

Alabama, Arizona, Florida, Iowa, Kentucky, Maryland<sup>1</sup>, Massachusetts, Michigan, Mississippi, Missouri, Nevada, New Jersey, Tennessee, Texas, Vermont, Virginia, \

### TEACHER RETEN

Arizona, Colorado, **NEW HAMPSHIR** 

1. For alternate route only

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7	31	13

Figure 41

What is the relationship between state program

approval and national

П

accreditation?

Alabama Alaska

Arizona

Arkansas

California

Colorado

Delaware

Florida

Georgia

Hawaii

Indiana

Iowa

Idaho Illinois

Connecticut

District of Columbia

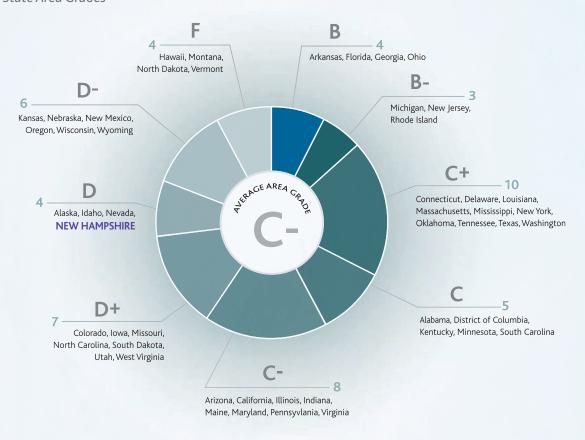
National accediation is required for program approval

# **Area 2 Summary**



# How States are Faring in Expanding the Pool of Teachers

State Area Grades



### **Topics Included In This Area**

- 2-A: Alternate Route Eligibility
- 2-B: Alternate Route Preparation
- 2-C: Alternate Route Usage and Providers
- 2-D: Part-Time Teaching Licenses
- 2-E: Licensure Reciprocity

# Area 2: Expanding the Teaching Pool

## Goal A − Alternate Route Eligibility

The state should require alternate route programs to exceed the admission requirements of traditional preparation programs while also being flexible to the needs of nontraditional candidates.

### Goal Components

(The factors considered in determining the states' rating for the goal.)

- With some accommodation for work experience, alternate route programs should set a rigorous bar for program entry by requiring that candidates take a rigorous test to demonstrate academic ability, such as the GRE.
- All alternate route candidates, including elementary candidates and those having a major in their intended subject area, should be required to pass the state's subject-matter licensing test.
- 3. Alternate route candidates lacking a major in the intended subject area should be able to demonstrate subject-matter knowledge by passing a test of sufficient rigor.



The components for this goal have changed since 2011. In light of state progress on this topic, the bar for this goal has been raised.

### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy

### Figure 42 How States are Faring in Alternate Route Eligibility **Best Practice States** District of Columbia, Michigan State Meets Goal Minnesota 13 States Nearly Meet Goal Arizona, Arkansas, Connecticut, Florida, Louisiana, Maine, Massachusetts, Mississippi, New Jersey 1, Ohio, Oklahoma, Rhode Island, Washington 11 States Partly Meet Goal Alabama, Delaware, Illinois, Indiana, Iowa, Kentucky, New York, Pennsylvania, Tennessee, Texas 1, Virginia 15 States Meet a Small Part of Goal California, Colorado, Georgia, Idaho, Kansas, Maryland, Missouri, Nevada, NEW HAMPSHIRE, North Carolina, Oregon, South Carolina, South Dakota, Vermont, West Virginia States Do Not Meet Goal Alaska, Hawaii, Montana, Nebraska, New Mexico, North Dakota, Utah, Wisconsin, Wyoming Progress on this Goal Since 2011: **1**:2 **+** : 49

### 2-A Analysis: New Hampshire







Progress Since 2011

### **ANALYSIS**

New Hampshire has four alternate routes: Alternative 3A, Alternative 3B, Alternative 4 and Alternative 5. Candidates for Alternative 3A, 3B and 4 are not required to demonstrate prior academic performance, such as a minimum GPA, as an entrance standard for the alternate route program. Candidates for Alternative 5 must have a minimum 2.5 GPA; however, individuals who fail to meet this requirement may still qualify if all other requirements are met and the individual has graduated more than five years before and has occupational experience totaling more than five years directly related to the area to be taught.

All alternate routes require applicants to pass a test of basic skills and demonstrate content knowledge on a subject-matter test. For Alternatives 3A, 4 and 5, candidates with a master's degree are exempt from both tests; this exemption does not apply to applicants seeking certification in elementary or early childhood education.

Alternative 3B recognizes national licensure, namely, that acquired by the American Board Certification for Teacher Excellence (ABCTE). ABCTE candidates are required to pass the ABCTE Test of Professional Knowledge and an ABCTE subject-area exam.

Candidates in the Alternative 3A route must demonstrate teacher competencies through submission of a portfolio and an interview with a board of examiners, and he or she must have at least three months of full-time continuous experience as an educator in the area of endorsement.

Alternative 4 applicants must have completed minimal content coursework requirements in the critical shortage area that they plan to teach. Alternative 5 applicants must have a major, or 30 credit hours, in the content area they plan to teach. The state does not offer a test-out option for either Alternative 4 or Alternative 5 coursework requirements.

### **Supporting Research**

New Hampshire Administrative Rules for Education 505; 602 http://www.gencourt.state.nh.us/rules/state\_agencies/ed.html **Educator Certification Procedures** http://www.education.nh.gov/certification/index.htm

### **RECOMMENDATION**

### Screen all candidates for academic ability.

New Hampshire should require that candidates to its alternate routes provide some evidence of good academic performance. While the state is recognized for requiring Alternative 5 candidates to have a minimum 2.5 GPA, the standard should be higher than what is required of traditional teacher candidates, such as a GPA of 3.0 or higher. A rigorous test appropriate for candidates who have already completed a bachelor's degree, such as the GRE, would be ideal.

### Require applicants to pass a subject-matter test for admission.

The state should consider requiring all candidates, including those with a master's degree in the subject, to pass a content-knowledge test. The concept behind alternate routes is that the nontraditional candidate is able to concentrate on acquiring professional knowledge and skills because he or she has strong subject-area knowledge. Teachers without sufficient subject-matter knowledge place students at risk.

### ■ Consider flexibility in fulfilling coursework requirements.

New Hampshire should consider whether it is appropriate to allow any candidate who already has the requisite knowledge and skills to demonstrate such by passing a rigorous test. The coursework requirements for the Alternative 4 route are so minimal, in some cases as little as one course, that they are essentially ineffectual in their intent.

### ■ Eliminate basic skills test requirement.

Although New Hampshire is commended for requiring all applicants to demonstrate content knowledge on a subject-matter test, the state's requirement that alternate route candidates pass a basic skills test is impractical and ineffectual. Basic skills tests measure minimum competency—essentially those skills that a person should have acquired in middle school. A test designed for individuals who already have a bachelor's degree, such as the GRE, would be a much more appropriate measure of academic standing. At a minimum, the state should eliminate the basic skills test requirement or accept the equivalent in SAT or ACT scores.

### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire commented that increased rigor has been introduced with the new requirement that candidates pass a basic skills test; the administrative rule concerning "equivalent tests" does allow SAT, ACT, GRE as a measure of basic skills. The basic skills test is a measure of a candidate's ability to do college work, it is not meant to be a measure or prediction for success as an educator.

New Hampshire added that Alternative 4 and 5 procedures have been strengthened to require the candidates to take the subject-area test within the first year of the intern license. If the test is not passed during the first year, the candidate is directed to amend the individual professional development plan to include college coursework in the area(s) of weakness.

### **LAST WORD**

NCTQ agrees that the SAT, ACT and GRE are good measures of academic proficiency and candidates' ability to do college-level work, but basic skills tests like the Praxis I are not, as discussed in the recommendation, especially for candidates who already have a bachelor's degree, as is the case with alternate route candidates.

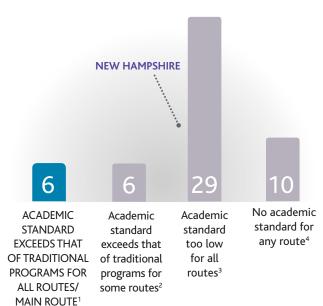
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Kentucky         Image: Common to the co			<u> </u>	$\overline{}$
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Michigan         * * * * * *           Minnesota         * * * * *           Mississippi         * * * *           Missouri                                 Montana                               Nebraska                                 Nevada                               Nevada                             NEW HAMPSHIRE                               New Jersey         * * *                     New Mexico                                 New York                                 North Carolina                                 North Dakota                                 Oregon                                   Pennsylvania                                     Rhode Island                                   South Carolina                                   South Dakota                                     Tennessee                                       Texas   Utah   Vermont   Virginia   Washington	Maryland			
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West Virginia □ ★ □			*	
			*	*
	West Virginia Wisconsin			
Wyoming				



### \*\* EXAMPLES OF BEST PRACTICE

The District of Columbia and Michigan require candidates to demonstrate aboveaverage academic performance as a condition of admission to an alternate route program, with both requiring applicants to have a minimum 3.0 GPA. In addition, neither requires a content-specific major; subjectarea knowledge is demonstrated by passing a test, making their alternate routes flexible to the needs of nontraditional candidates.

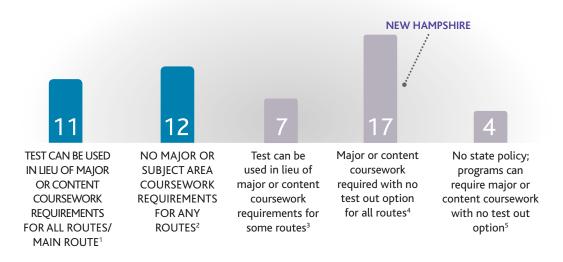
Figure 44 Do states require alternate routes to be selective?



- 1. Strong Practice: Connecticut, District of Columbia, Michigan, Minnesota, New Jersey, Rhode Island
- 2. Alabama, Illinois<sup>5</sup>, Indiana, Kentucky<sup>6</sup>, New York, Pennsylvania
- 3. Alaska, Arkansas, California, Colorado, Delaware, Florida, Georgia, Iowa, Kansas, Louisiana, Maryland, Massachusetts, Mississippi, Missouri, Nebraska, Nevada, New Hampshire, North Carolina, Ohio, Oklahoma, South Dakota, Tennessee, Texas, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming
- 4. Arizona, Hawaii, Idaho, Maine, Montana, New Mexico, North Dakota, Oregon, South Carolina, Utah
- 5. Illinois' routes are in the process of converting to a single new license.
- 6. Only one of Kentucky's eight alternate routes has a 3.0 GPA requirement.

Figure 45

Do states accommodate the nontraditional background of alternate route candidates?



- Strong Practice: Alabama, California, Colorado, Florida, Georgia, Maine, North Carolina, Oklahoma, Rhode Island, Tennessee, Texas
- 2. Strong Practice: Arizona, Arkansas, District of Columbia, Illinois, Iowa, Louisiana, Massachusetts, Michigan, Minnesota, Mississippi, Ohio, Washington
- 3. Connecticut, Delaware, Kentucky, Maryland, Oregon, Pennsylvania, Virginia
- 4. Alaska, Indiana, Kansas, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New York, South Carolina, South Dakota, Utah, Vermont, West Virginia, Wisconsin, Wyoming
- 5. Hawaii, Idaho, New Mexico, North Dakota

# Area 2: Expanding the Teaching Pool

## Goal B − Alternate Route Preparation

The state should ensure that its alternate routes provide efficient preparation that is relevant to the immediate needs of new teachers, as well as adequate mentoring and support.

### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should ensure that the amount of coursework it either requires or allows is manageable for a novice teacher. Anything exceeding 12 credit hours of coursework in the first year may be counterproductive, placing too great a burden on the teacher. This calculation is premised on no more than 6 credit hours in the summer, three in the fall and three in the spring.
- 2. The state should ensure that alternate route programs offer accelerated study not to exceed six (three credit) courses for secondary teachers and eight (three credit) courses for elementary teachers (exclusive of any credit for practice teaching or mentoring) over the duration of the program. Programs should be limited to two years, at which time the new teacher should be eligible for a standard certificate.
- 3. All coursework requirements should target the immediate needs of the new teacher (e.g., seminars with other grade-level teachers, training in a particular curriculum, reading instruction, classroom management techniques).
- 4. The state should require intensive induction support, beginning with a trained mentor assigned full time to the new teacher for the first critical weeks of school and then gradually reduced over the course of the entire first year. The state should support only induction strategies that can be effective even in a poorly managed school: intensive mentoring, seminars appropriate to grade level or subject area, a reduced teaching load and frequent release time to observe effective teachers. Ideally, candidates would also have an opportunity to practice teach in a summer training program.



The components for this goal have changed since 2011. In light of state progress on this topic, the bar for this goal has been raised.



### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy

# 2-B Analysis: New Hampshire



State Does Not Meet Goal



Rar Raised for this Goal ( Progress Since 2011



#### **ANALYSIS**

There are no specific coursework requirements outlined for Alternative Route 3A. Candidates provide evidence of competence for each required standard through a written portfolio and participation in a half-day oral examination. There is no requirement for practice teaching or induction support.

American Board for Certification of Teacher Excellence (ABCTE) candidates do not have traditional coursework requirements and do not have a practice-teaching experience or mentor.

Candidates in Alternative Routes 4 and 5 work with their school districts to develop a plan that meets New Hampshire's teacher competencies. Candidates receive a mentor for the full time they are participating in their program.

Candidates in all routes are eligible for certification upon completion of program requirements.

### Supporting Research

New Hampshire Administrative Rules for Education 505.03; .04, .05

### **RECOMMENDATION**

### Establish coursework guidelines for all alternate route preparation programs.

The state should articulate guidelines regarding the nature and amount of coursework required of candidates. Requirements should be manageable and contribute to the immediate needs of new teachers. Appropriate coursework should include grade-level or subject-level seminars, methodology in the content area, classroom management, assessment and scientifically based early reading instruction.

### ■ Ensure program completion in fewer than two years.

New Hampshire should consider shortening the length of time it takes an alternate route teacher to earn standard certification. The route should allow candidates to earn full certification no later than the end of the second year of teaching.

### **Extend mentoring to all alternate route teachers.**

While New Hampshire is recognized for requiring Alternate Routes 4 and 5 teachers to work with a mentor, ABCTE and Alternate Route 3A teachers should also receive this support. In addition, the state should consider providing sufficient guidelines to ensure that induction is structured for new teacher success. Effective strategies include practice teaching prior to teaching in the classroom, intensive mentoring with full classroom support in the first few weeks or months of school, a reduced teaching load and release time to allow new teachers to observe experienced teachers during each school day. Alternatively, the state may want to consider providing candidates with practice-teaching opportunities prior to entering the classroom.

### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire noted that three years for the Alternative 4 pathway and two years for Alternative 5 are the maximum timeframes for an intern license. The candidate is eligible for full certification as soon as the plan is completed.

Figure 47		/	) ORK	/	/
Do states' alternate routes		/ 3	My	HING H	1,004,
provide efficient preparation	78K	/ 0	BLE	Z Z Z	182
that meets the immediate	IEN7 SEW	\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	3/2/2	/ N/S/N
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Alaska		*	*	*	
Arizona				*	
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California Colorado					
Connecticut	<u> </u>	<u> </u>		<u> </u>	
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### **EXAMPLES OF BEST PRACTICE**

**Delaware** and **New Jersey** ensure that alternate routes provide efficient preparation that meets the needs of new teachers. Both states require a manageable number of credit hours, relevant coursework, a field placement and intensive mentoring.

# Area 2: Expanding the Teaching Pool

# ➤ Goal C – Alternate Route Usage and Providers

The state should provide an alternate route that is free from limitations on its usage and allows a diversity of providers.

### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should not treat the alternate route as a program of last resort or restrict the availability of alternate routes to certain subjects, grades or geographic areas.
- The state should allow districts and nonprofit organizations other than institutions of higher education to operate alternate route programs.
- 3. The state should ensure that its alternate route has no requirements that would be difficult to meet for a provider that is not an institution of higher education (e.g., an approval process based on institutional accreditation).

### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



# 2-C Analysis: New Hampshire



State Meets Goal (=)



**Progress Since 2011** 

#### **ANALYSIS**

New Hampshire does not limit the usage or providers of its alternate routes.

New Hampshire is commended for having no restrictions on the usage of its alternate routes with regard to subject, grade or geographic areas. Alternative Route 4 is an exception; it can only be used for certification in critical-shortage areas.

The state allows a diversity of providers, including local school districts and the American Board for Certification of Teacher Excellence (ABCTE). The state is commended for structuring its programs to allow a diversity of providers. A good diversity of providers helps all programs, both university- and nonuniversity-based, to improve.

### **Supporting Research**

New Hampshire Alternative Teacher Certification http://www.education.nh.gov/certification/documents/certiappendinstr.pdf New Hampshire Administrative Rules for Education Rule 505.03

### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire had no comment on this goal.

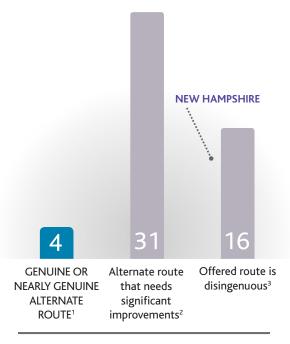
Figure 49	ACROS SES AND	JVIDED.
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Minnesota	*	
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Texas	*	*
Utah	* * *	
Vermont	*	
Virginia	*	*
Washington	*	*
West Virginia		*
Wisconsin		*
Wyoming		



### \*\* EXAMPLES OF BEST PRACTICE

Twenty-three states meet this goal, and although NCTQ has not singled out one state's policies for "best practice" honors, it commends all states that pemit both broad usage and a diversity of providers for their alternate routes.

Figure 50 Do states provide real alternative pathways to certification?



- 1. Strong Practice: Connecticut, Florida, New Jersey, Rhode Island
- 2. Alabama, Arizona, Arkansas, California, Colorado, Delaware, District of Columbia, Georgia, Illinois, Indiana, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Nevada, New York, Ohio, Oklahoma, Pennsylvania, South Carolina, South Dakota, Tennessee, Texas, Virginia, Washington, West Virginia
- 3. Alaska, Hawaii, Idaho, Iowa, Kansas, Montana, Nebraska, New Hampshire, New Mexico, North Carolina, North Dakota, Oregon, Utah, Vermont, Wisconsin, Wyoming

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# Area 2: Expanding the Teaching Pool

## Goal D − Part-Time Teaching Licenses

The state should offer a license with minimal requirements that allows content experts to teach part time.

### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- Either through a discrete license or by waiving most licensure requirements, the state should license individuals with content expertise as part-time instructors.
- All candidates for a part-time teaching license should be required to pass a subjectmatter test.
- 3. Other requirements for this license should be limited to those addressing public safety (e.g., background screening) and those of immediate use to the novice instructor (e.g., classroom management training).

### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



### 2-D Analysis: New Hampshire



State Does Not Meet Goal



Progress Since 2011

#### **ANALYSIS**

New Hampshire does not offer a license with minimal requirements that would allow content experts to teach part time.

#### **RECOMMENDATION**

Offer a license that allows content experts to serve as part-time instructors.

New Hampshire should permit individuals with deep subject-area knowledge to teach a limited number of courses without fulfilling a complete set of certification requirements. The state should verify content knowledge through a rigorous test and conduct background checks as appropriate, while waiving all other licensure requirements. Such a license would increase districts' flexibility to staff certain subjects, including many STEM areas, that are frequently hard to staff or may not have high enough enrollment to necessitate a full-time position.

#### NEW HAMPSHIRE RESPONSE TO ANALYSIS

New Hampshire commented that the state has a "permission to employ" option to hire an educator for one year without an educator credential. Beyond that time period, a subject-matter expert could pursue one of the alternate routes to certification and teach under an intern license.

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### **EXAMPLE OF BEST PRACTICE**

Georgia offers a license with minimal requirements that allows content experts to teach part time. Individuals seeking this license must pass a subject-matter test and will be assigned a mentor.

# Area 2: Expanding the Teaching Pool

## Goal E − Licensure Reciprocity

The state should help to make licenses fully portable among states, with appropriate safeguards.

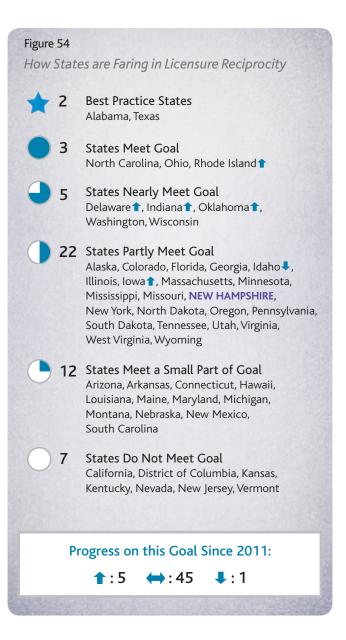
### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- The state should offer a standard license to fully certified teachers moving from other states, without relying on transcript analysis or recency requirements as a means of judging eligibility. The state can and should require evidence of effective teaching in previous employment.
- 2. The state should uphold its standards for all teachers by insisting that certified teachers coming from other states meet its own testing requirements.
- The state should accord the same license to teachers from other states who completed an approved alternate route program as it accords teachers prepared in a traditional preparation program.
- 4. Consistent with these principles of portability, state requirements for online teachers based in other states should protect student interests without creating unnecessary obstacles for teachers.

### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



### 2-E Analysis: New Hampshire



State Partly Meets Goal



Progress Since 2011

#### **ANALYSIS**

Regrettably, New Hampshire grants a waiver for its licensing tests to out-of-state teachers who have taught for seven years or who have received a master's degree.

Teachers with comparable out-of-state certificates are eligible for New Hampshire's standard certificate. There is no state-mandated recency requirement; however, transcripts are required for all applicants. It is not clear whether the state analyzes transcripts to determine whether a teacher was prepared through a traditional or alternate route or whether additional coursework will be required.

New Hampshire is also a participant in the NASDTEC Interstate Agreement, which outlines which other states' certificates will be accepted by the receiving state. This agreement is not a collection of two-way reciprocal acceptances, nor is it a guarantee that all certificates will be accepted by the receiving state, and is therefore not included in this analysis.

The state does not articulate specific certification requirements for out-of-state teachers who teach online courses to New Hampshire students.

### **Supporting Research**

Alternative 2 Regulation and Application Instructions, Ed 505.02

#### **RECOMMENDATION**

To uphold standards, require that teachers coming from other states meet testing requirements.

New Hampshire takes considerable risk by granting a waiver for its licensing tests to any out-ofstate teacher with a master's degree or seven years of experience. The state should not provide any waivers of its teacher tests unless an applicant can provide evidence of a passing score under its own standards. The negative impact on student learning stemming from a teacher's inadequate subject-matter knowledge is not mitigated by the teacher's having experience or an advanced degree.

Accord the same license to out-of-state alternate route teachers as would be accorded to traditionally prepared teachers.

New Hampshire should consider discontinuing its requirement for the submission of transcripts. Transcript analysis is likely to result in additional coursework requirements, even for traditionally prepared teachers; alternate route teachers, on the other hand, may have to virtually begin anew, repeating some, most or all of a teacher preparation program in New Hampshire.

Require evidence of effective teaching when determining eligibility for full certification.

Rather than rely on transcripts to assess credentials, New Hampshire should instead require that evidence of teacher effectiveness be considered for all out-of-state candidates. Such evidence is especially important for candidates who come from states that make student growth at least a significant factor of a teacher evaluation (see Goal 3-B).

Ensure that requirements for online teachers are as rigorous as those for in-state teachers.

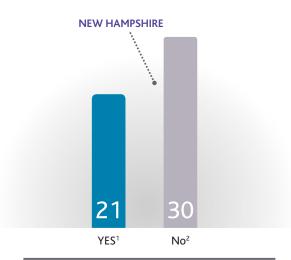
New Hampshire should ensure that online teachers based in other states are at least equally as qualified as those who teach in the state. However, New Hampshire should balance the interests of its students in having qualified online instructors with making certain that these requirements do not create unnecessary obstacles for out-of-state teachers.

### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire noted that it is reviewing the exceptions of a master's degree or seven years of experience in its administrative rules and plans to bring the issue to the Professional Standards Board in September 2013.

Figure 55

Do states require all out-of-state teachers to pass their licensure tests?



- Strong Practice: Alabama, Alaska<sup>3</sup>, Idaho, Illinois, Indiana, Iowa, Maine<sup>4</sup>, Massachusetts<sup>3</sup>, Minnesota, New York<sup>5</sup>, North Carolina, North Dakota, Ohio, Oklahoma, Pennsylvania, Rhode Island, South Dakota, Texas<sup>3</sup>, Utah, Washington<sup>6</sup>, Wisconsin
- Arizona, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Kansas, Kentucky, Louisiana, Maryland, Michigan, Mississippi, Missouri, Montana', Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, Oregon, South Carolina, Tennessee, Vermont, Virginia, West Virginia, Wyoming
- 3. Allows one year to meet testing requirements.
- 4. Maine grants waiver for basic skills and pedagogy tests.
- 5. Waiver for teachers with National Board Certification; all others given two years to meet testing requirements.
- 6. Waiver for teachers with National Board Certification.
- 7. No subject-matter testing for any teacher certification.

What do states require of teachers transferring from other states? Alabama Alaska Arizona Arkansas П California Colorado Connecticut Delaware District of Columbia Florida Georgia Hawaii Idaho Illinois Indiana Iowa Kansas Kentucky Louisiana Maine Maryland Massachusetts Michigan Minnesota Mississippi Missouri Г Montana Nebraska Nevada **NEW HAMPSHIRE** New Jersey New Mexico New York North Carolina North Dakota Ohio Oklahoma Oregon Pennsylvania Rhode Island П South Carolina South Dakota Tennessee Texas П Utah Vermont П Virginia Washington West Virginia Wisconsin Wyoming 6 44 11

Figure 56

4. Teachers with less than 3 years' experience are subject to transcript review.

<sup>1.</sup> State conducts transcript reviews.

<sup>2.</sup> Recency requirement is for alternate route.

<sup>3.</sup> For traditionally prepared teachers only.

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#### **EXAMPLES OF BEST PRACTICE**

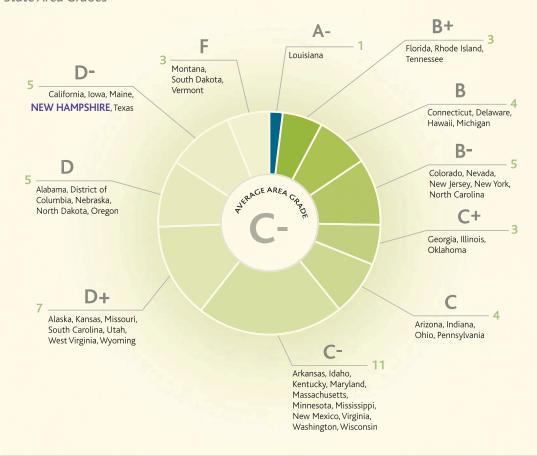
Alabama and Texas appropriately support licensure reciprocity by requiring that certified teachers from other states meet Alabama's and Texas's own testing requirements, and by not specifying any additional coursework or recency requirements to determine eligibility for either traditional or alternate route teachers. Also worthy of mention is **Delaware** for its reciprocity policy that limits the evidence of "successful" experience it will accept to evaluation results from states with rigorous requirements similar to its own.

# **Area 3 Summary**



# How States are Faring in Identifying Effective Teachers

State Area Grades



3-D: Tenure

### Topics Included In This Area

- 3-A: State Data Systems
- 3-B: Evaluation of Effectiveness 3-E: Licensure Advancement
- 3-C: Frequency of Evaluations 3-F: Equitable Distribution

## Goal A – State Data Systems

The state should have a data system that contributes some of the evidence needed to assess teacher effectiveness.

#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- The state should establish a longitudinal data system with at least the following key components:
  - a. A unique statewide student identifier number that connects student data across key databases across years;
  - b. A unique teacher identifier system that can match individual teacher records with individual student records and
  - c. An assessment system that can match individual student test records from year to year in order to measure academic growth.
- Student growth or value-added data provided through the state's longitudinal data system should be considered among the criteria used to determine teachers' effectiveness.
- To ensure that data provided through the state data system is actionable and reliable, the state should have a clear definition of "teacher of record" and require its consistent use statewide.
- 4. Data provided through the state's longitudinal data system should be used to publicly report information on teacher production.



The components for this goal have changed since 2011. In light of state progress on this topic, the bar for this goal has been raised.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



## 3-A Analysis: **New Hampshire**



State Partly Meets Goal 🕟 Bar Raised for this Goal





Progress Since 2011

#### **ANALYSIS**

New Hampshire has a data system with the capacity to provide evidence of teacher effectiveness.

New Hampshire has all three necessary elements of a student- and teacher-level longitudinal data system. The state has assigned unique student identifiers that connect student data across key databases across years and has assigned unique teacher identifiers that enable the state to match individual teacher records with individual student records. The state also has the capacity to match student test records from year to year in order to measure student academic growth.

New Hampshire defines teacher of record as the teacher who assigns the grade. The state's teacher-student data link can connect more than one educator to a particular student in a given course, but it does not have in place a process for teacher roster verification.

New Hampshire does not publish data on teacher production that connects program completion, certification and hiring statistics.

#### **Supporting Research**

Data Quality Campaign www.dataqualitycampaign.org

#### **RECOMMENDATION**

Develop a definition of "teacher of record" that can be used to provide evidence of teacher effectiveness.

To ensure that data provided through the state data system are actionable and reliable, New Hampshire should articulate a definition of teacher of record and require its consistent use throughout the state. The state's definition should reflect instruction rather than grading, and New Hampshire should develop a process for teacher roster verification.

Publish data on teacher production.

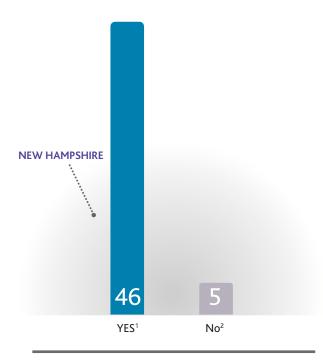
From the number of teachers who graduate from preparation programs each year, only a subset are certified, and only some of those certified are actually hired in the state. While it is certainly desirable to produce a big enough pool to give districts a choice in hiring, the substantial oversupply in some teaching areas is not good for the profession. New Hampshire should look to Maryland's "Teacher Staffing Report" as a model whose primary purpose is to determine teacher shortage areas, while also identifying areas of surplus. By collecting similar hiring data from its districts, New Hampshire will form a rich set of data that can inform policy decisions.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire asserted that the information on educator preparation and staffing is shared annually with the Council for Teacher Education (CTE) and the Professional Standards Board, and is available upon request. The CTE's membership was expanded in April 2013 to include representatives from all state institutions of higher education with educator preparation programs. This is one of several steps taken to ensure dissemination of such data to all preparation program decision makers.

Figure 59

Do states' data systems have the basic elements needed to assess teacher effectiveness: unique teacher and student identifiers that can be matched to test records over time?



<sup>1.</sup> Strong Practice: Alabama, Alaska, Arizona, Arkansas, California, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oregon, Rhode Island, South Carolina, Tennessee, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming

2. Colorado, Maine, Oklahoma, Pennsylvania, South Dakota

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#### \* EXAMPLES OF BEST PRACTICE

Hawaii and New York have all three necessary elements of a student- and teacher-level longitudinal data system. Both states have developed definitions of "teacher of record" that reflect instruction. Their data links can connect multiple teachers to a particular student, and there is a process for teacher roster verification. In addition, Hawaii and New York publish teacher production data. Also worthy of mention is Maryland for its "Teacher Staffing Report," which serves as a model for other states. The report's primary purpose is to determine teacher shortage areas, while also identifying areas of surplus.

## Goal B – Evaluation of Effectiveness

The state should require instructional effectiveness to be the preponderant criterion of any teacher evaluation.

#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should either require a common evaluation instrument in which evidence of student learning is the most significant criterion or should specifically require that student learning be the preponderant criterion in local evaluation processes. Evaluation instruments, whether state or locally developed, should be structured so as to preclude a teacher from receiving a satisfactory rating if found ineffective in the classroom.
- 2. Evaluation instruments should require classroom observations that focus on and document the effectiveness of instruction.
- 3. The state should encourage the use of student surveys, which have been shown to correlate strongly with teacher effectiveness.
- 4. The state should require that evaluation instruments differentiate among various levels of teacher performance. A binary system that merely categorizes teachers as satisfactory or unsatisfactory is inadequate.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



# 3-B Analysis: New Hampshire



State Does Not Meet Goal ( Progress Since 2011



#### **ANALYSIS**

New Hampshire does not require that objective evidence of student learning be the preponderant criterion of its teacher evaluations.

The state gives local school boards the authority to set policies for teacher evaluations and gives school principals the responsibility for conducting these personnel evaluations, yet the state is silent about the content of and the expectation for these evaluations. Recent legislation requires school boards to adopt a teacher performance evaluation system.

Phase II of the New Hampshire Task Force on Effective Teaching is underway to develop a state model for performance evaluations that will include a component to measure student outcomes.

New Hampshire has received a waiver from portions of the federal Elementary and Secondary Education Act (ESEA), which requires the state to include growth in student achievement as a significant factor in the evaluation framework, as well as a multitiered rating system. New Hampshire will need to address these stipulations in board rule or statute to maintain compliance with the waiver.

#### **Supporting Research**

Part Ed 303 Duties of School Boards: 303.01 (a); Part Ed 304 Duties of School Principals: 304.01 (c) http://www.education.nh.gov/teaching/index.htm HB 142 (2013)

#### **RECOMMENDATION**

Require instructional effectiveness to be the preponderant criterion of any teacher evaluation.

New Hampshire should either require a common evaluation instrument in which evidence of student learning is the most significant criterion, or it should specifically require that student learning be the preponderant criterion in local evaluation processes. Whether state or locally developed, a teacher should not be able to receive a satisfactory rating if found ineffective in the classroom.

Ensure that classroom observations specifically focus on and document the effectiveness of instruction.

New Hampshire should not only require that its evaluations include classroom observations, but also the state should specifically articulate that these observations focus on effectiveness of instruction. The primary component of a classroom observation should be the quality of instruction, as measured by student time on task, student grasp or mastery of the lesson objective and efficient use of class time.

 Utilize rating categories that meaningfully differentiate among various levels of teacher performance.

To ensure that the evaluation instrument accurately differentiates among levels of teacher performance, New Hampshire should require districts to utilize multiple rating categories, such as highly effective, effective, needs improvement and ineffective. A binary system that merely categorizes teachers as satisfactory or unsatisfactory is inadequate.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire noted that its Model Educator Support and Evaluation System, the result of Phase II of the Commissioner's Task Force on Effective Teaching, includes multiple rating categories.

#### **Supporting Research**

Model Educator Support and Evaluation System Draft http://www.education.nh.gov/teaching/documents/phase2report-draft.pdf

#### **LAST WORD**

New Hampshire's draft of its Model Educator Support and Evaluation System indicates that districts may adopt this model in its entirety or use it as a starting point for designing their own systems. "It is clearly understood that the sole authority for the content and methodology of a teacher and leader evaluation system rests with the local school district. The State Model is an expression of what the Task Force considers 'best practices' in teacher evaluation."

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Rhode Island					
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Utah					
Vermont					
Virginia		2			
Washington					
West Virginia					
Wisconsin					
Wyoming					
	19				

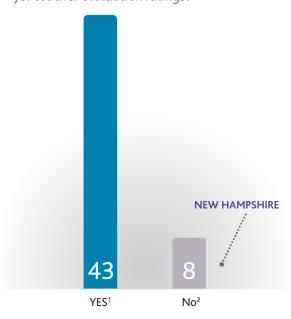
The state has an ESEA waiver requiring an evaluation system that includes student achievement as a significant factor. However, no specific guidelines or policies have been articulated.

<sup>2.</sup> Explicitly defined for the 2013-2014 school year.

Figure 64 Type of surrey not specified Is survey data used as part of teacher evaluations? Alabama Alaska<sup>1</sup> Arizona П Arkansas California Colorado Connecticut<sup>3</sup> П Delaware П П District of Columbia Florida Georgia Hawaii П Idaho П Illinois П Indiana Iowa1 Kansas Kentucky П Louisiana П Maine 2 Maryland П П Massachusetts Michigan Minnesota Mississippi П П Missouri Montana Nebraska Nevada П **NEW HAMPSHIRE** П New Jersey New Mexico П П П New York North Carolina North Dakota Ohio П Oklahoma Oregon Pennsylvania Rhode Island П П South Carolina South Dakota Tennessee Texas Utah П Vermont Virginia Washington West Virginia Wisconsin Wyoming 2 14 11 6 33

Figure 65

Do states require more than two categories for teacher evaluation ratings?



- 1. Strong Practice: Alaska, Arizona, Arkansas, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Illinois, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Nevada, New Jersey, New Mexico, New York, North Carolina, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, Utah, Virginia, Washington, West Virginia, Wisconsin, Wyoming
- Alabama, California, Idaho, Montana, Nebraska, New Hampshire, North Dakota, Vermont

Input from students, teachers and peers is required, but there is no explicit indication that this must come from surveys.

<sup>2.</sup> Explicitly allowed but not required.

<sup>3.</sup> Requires parent or peer surveys; whole-school student learning or student surveys.



#### **EXAMPLES OF BEST PRACTICE**

NCTQ has not singled out any one state for "best practice" honors. Many states continue to make significant strides in the area of teacher evaluation by requiring that objective evidence of student learning be the preponderant criterion. Because there are many different approaches that result in student learning being the preponderant criterion, all 19 states that meet this goal are commended for their efforts.

gure 66		Presmptive state evaluation	District-designed evaluation frame work-oritem with state
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valuated?	ewid. Yste,	e sta	Psign Siste
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Wisconsin			
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	9	12	30

<sup>1.</sup> New Hampshire is in the process of developing a state model/criteria for teacher evaluations.

Figure 67		_ /	EVALUATORS MUST BE .	CHERS
What requirements have	MUTPLE EVALUATOR	EVALUATOR TRAIN.	y / i	EVALUATOR CRITIFICATION
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	MUL!	/ Z	1 2 2 X X X X X X X X X X X X X X X X X	NALO
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Colorado	П			П
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Delaware				
District of Columbia				
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Idaho				
Illinois				
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Iowa				
Kansas				
Kentucky				
Louisiana				
Maine				
Maryland				
Massachusetts				
Michigan				
Minnesota				
Mississippi Missouri	2			
Montana				
Nebraska				
Nevada				
NEW HAMPSHIRE				
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New Mexico	2			
New York				
North Carolina				
North Dakota				
Ohio	2			
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Oregon				
Pennsylvania				
Rhode Island				
South Carolina				
South Dakota				
Tennessee				
Texas				
Utah				
Vermont				
Virginia				
Washington				
West Virginia				
Wisconsin				
Wyoming				
	4	34	3	13

<sup>1.</sup> Maryland requires multiple observers for ineffective teachers.

<sup>2.</sup> Multiple evaluators are explicitly allowed but not required.

# ➤ Goal C – Frequency of Evaluations

The state should require annual evaluations of all teachers.

#### Goal Components

(The factors considered in determining the states' rating for the goal.)

- 1. The state should require that all teachers receive a formal evaluation rating each year.
- 2. While all teachers should have multiple observations that contribute to their formal evaluation rating, the state should ensure that new teachers are observed and receive feedback early in the school year.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



## 3-C Analysis: New Hampshire



State Does Not Meet Goal (+) Progress Since 2011



#### **ANALYSIS**

New Hampshire does not address the number of times teachers must be evaluated.

Recent legislation requires school boards to adopt a teacher performance evaluation system.

#### Supporting Research

HB 142 (2013)

#### **RECOMMENDATION**

#### Require annual formal evaluations for all teachers.

All teachers in New Hampshire should be evaluated annually. Rather than treated as mere formalities, these teacher evaluations should serve as important tools for rewarding good teachers, helping average teachers improve and holding weak teachers accountable for poor performance.

#### Base evaluations on multiple observations.

To guarantee that annual evaluations are based on an adequate collection of information, New Hampshire should require multiple observations for all teachers, even those who have nonprobationary status.

Ensure that new teachers are observed and receive feedback early in the school year.

It is critical that schools and districts closely monitor the performance of new teachers. New Hampshire should ensure that its new teachers get the support they need, and that supervisors know early on which new teachers may be struggling or at risk for unacceptable levels of performance.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

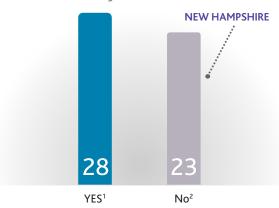
New Hampshire was helpful in providing NCTQ with facts that enhanced this analysis. The state also noted its Model Educator Support and Evaluation System, which is the result of Phase II of the Commissioner's Task Force on Effective Teaching.

#### **Supporting Research**

Model Educator Support and Evaluation System Draft

http://www.education.nh.gov/teaching/documents/phase2report-draft.pdf

Figure 69
Do states require districts to evaluate all teachers each year?

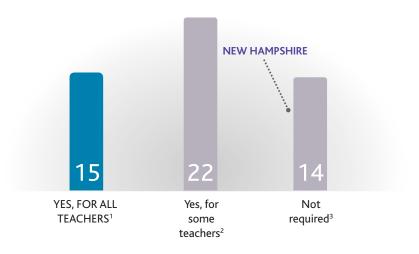


- Strong Practice: Alabama, Arizona, Colorado, Connecticut, Delaware, Florida, Georgia, Hawaii, Idaho, Indiana, Louisiana, Maryland<sup>3</sup>, Mississippi, Nevada, New Jersey, New Mexico, New York, North Carolina, North Dakota, Oklahoma, Pennsylvania, Rhode Island, Tennessee, Utah, Washington, West Virginia, Wisconsin, Wyoming
- 2. Alaska, Arkansas, California, District of Columbia, Illinois, Iowa, Kansas, Kentucky, Maine, Massachusetts, Michigan, Minnesota, Missouri, Montana, Nebraska, New Hampshire, Ohio, Oregon, South Carolina, South Dakota, Texas, Vermont, Virginia
- ${\it 3. Regulations sunset on September 30, 2014.}$

		,
Figure 70	ANNUAL EVALUATION	ANNUAL EVALUATION OF THE PROBATION ARY TEACHERS
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each year?	F.Z.	15/24 10/10
	74 77 17 74	/ 42/ 80%
	A P A	/
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Alaska		
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Colorado		
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Delaware		
District of Columbia Florida		
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lowa		
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Louisiana		
Maine		
Maryland		
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Minnesota		
Mississippi Missouri		
Montana		
Nebraska		
Nevada		
NEW HAMPSHIRE		
New Jersey		
New Mexico		
New York		
North Carolina		
North Dakota		
Ohio		
Oklahoma		
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Pennsylvania		
Rhode Island		
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Tennessee		
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Utah		
Vermont		
Virginia		
Washington		
West Virginia		
Wisconsin		
Wyoming		
	28	44

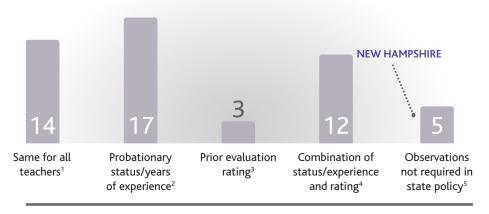
Figure 71

Do states require multiple classroom observations?



- Strong Practice: Alabama, Arkansas, Connecticut, Georgia, Hawaii, Idaho, Indiana, Mississippi, New Jersey, New Mexico, New York, North Carolina, Rhode Island, Tennessee, Washington
- 2. Alaska, Arizona, Colorado, Delaware, Florida, Illinois, Kansas, Kentucky, Louisiana, Maryland, Michigan, Minnesota, Nebraska, Nevada, Ohio, Oklahoma, Oregon, Pennsylvania, South Carolina, Virginia, West Virginia, Wisconsin
- 3. California, District of Columbia, Iowa, Maine, Massachusetts, Missouri, Montana, New Hampshire, North Dakota, South Dakota, Texas, Utah, Vermont, Wyoming

Figure 72
What is the determining factor for frequency of observations?



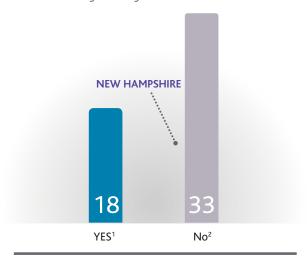
- Alabama, District of Columbia<sup>6</sup>, Georgia, Hawaii, Idaho, Indiana, Iowa, Maine, Mississippi, Missouri, New Jersey, New Mexico, New York, Rhode Island
- 2. Alaska, Arkansas<sup>7</sup>, California<sup>7</sup>, Colorado, Florida, Kansas<sup>7</sup>, Minnesota<sup>7</sup>, Nebraska, North Carolina, Oklahoma<sup>7</sup>, Oregon, Pennsylvania<sup>7</sup>, South Carolina, South Dakota<sup>7</sup>, Utah<sup>7</sup>, Washington, West Virginia<sup>8</sup>
- 3. Louisiana, Michigan, Ohio
- 4. Arizona<sup>9</sup>, Connecticut, Delaware, Illinois, Kentucky, Maryland, Massachusetts<sup>7</sup>, Nevada, Tennessee, Texas<sup>7</sup>, Virginia<sup>7</sup>, Wisconsin<sup>7</sup>
- 5. Montana, New Hampshire, North Dakota, Vermont, Wyoming
- 6. Depends on LEA requirements.
- 7. Frequency is based on evaluation cycle, not year.
- 8. No observations required after year 5.
- 9. Second observation may be waived for tenured teachers with high performance on first observation.



#### \*\* EXAMPLES OF BEST PRACTICE

NCTQ is not awarding "best practice" honors for frequency of evaluations but commends Alabama, Hawaii, Idaho, Mississippi, New Jersey, Tennessee and Washington. These states not only require annual evaluations and multiple observations for all teachers, but they also ensure that new teachers are observed and receive feedback during the first half of the school year.

Figure 73 Do states require that new teachers are observed early in the year?



- Strong Practice: Alabama, Delaware, Hawaii, Idaho, Kansas, Kentucky, Minnesota, Mississippi, Nebraska, Nevada, New Jersey, North Dakota<sup>3</sup>, Oklahoma, Rhode Island, South Carolina, Tennessee, Washington, West Virginia
- 2. Alaska, Arizona, Arkansas, California, Colorado, Connecticut, District of Columbia, Florida, Georgia, Illinois, Indiana, Iowa, Louisiana, Maine, Maryland, Massachusetts, Michigan, Missouri, Montana, New Hampshire, New Mexico, New York, North Carolina, Ohio, Oregon, Pennsylvania, South Dakota, Texas, Utah, Vermont, Virginia<sup>4</sup>, Wisconsin,
- 3. New teachers must be evaluated early in the year; observations not explicit.
- 4. Teachers in their first year are informally evaluated early in the year.

## Goal D - Tenure

The state should require that tenure decisions are based on evidence of teacher effectiveness.

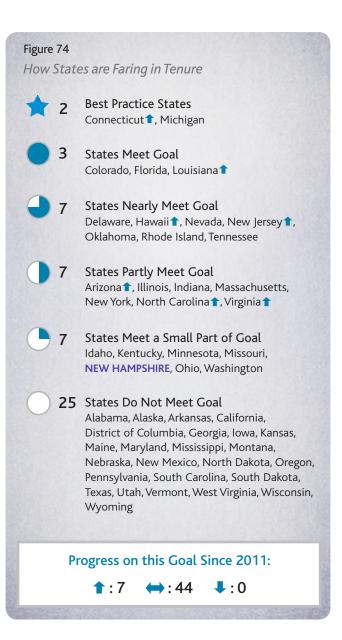
#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- A teacher should be eligible for tenure after a certain number of years of service, but tenure should not be granted automatically at that juncture.
- 2. Evidence of effectiveness should be the preponderant criterion in tenure decisions.
- The minimum years of service needed to achieve tenure should allow sufficient data to be accumulated on which to base tenure decisions; four to five years is the ideal minimum.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



## 3-D Analysis: New Hampshire



State Meets a Small Part of Goal



ۻ Progress Since 2011

#### **ANALYSIS**

New Hampshire does not connect tenure decisions to evidence of teacher effectiveness.

Teachers in New Hampshire are awarded tenure automatically after a five-year probationary period, absent an additional process that evaluates cumulative evidence of teacher effectiveness.

#### **Supporting Research**

S.B. 196, amending New Hampshire Code Section 189:14-a

#### **RECOMMENDATION**

End the automatic awarding of tenure.

The decision to grant tenure should be a deliberate one, based on consideration of a teacher's commitment and actual evidence of classroom effectiveness.

- Ensure evidence of effectiveness is the preponderant criterion in tenure decisions.
  - New Hampshire should make evidence of effectiveness, rather than the number of years in the classroom, the most significant factor when determining this leap in professional standing.
- Articulate a process that local districts must administer when deciding which teachers get tenure.

New Hampshire should require a clear process, such as a hearing, to ensure that the local district reviews a teacher's performance before making a determination regarding tenure.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire asserted that it does not have tenure. The state added that it has law and administrative rules that govern continuing contracts and ensure provisions for due process rights upon dismissal.

#### **Supporting Research**

189:14-a

#### **LAST WORD**

For the purposes of this goal, the term "tenure" refers to the point at which a teacher is granted nonprobationary or continuing contract status.

How long before a teacher earns tenure?							4 WARDS
	No Policy	7 Year	2 Years	3 years	4 YEARS	SYEARS	STATE ONLY AWARDS
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Arizona							
Arkansas							
California							
Colorado							
Connecticut							
Delaware							
District of Columbia Florida							
Georgia							
Hawaii				-			
Idaho				1			
Illinois	П						
Indiana	П						
Iowa	П				П	П	
Kansas							
Kentucky							
Louisiana							
Maine							
Maryland							
Massachusetts							
Michigan							
Minnesota							
Mississippi							
Missouri							
Montana							
Nebraska Nevada							
NEW HAMPSHIRE							
New Jersey							
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North Dakota							
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Oklahoma				4			
Oregon							
Pennsylvania							
Rhode Island							5
South Carolina							
South Dakota							
Tennessee				Щ			
Texas							
Utah							
Vermont				6			
Virginia Washington				7			
West Virginia							
Wisconsin							
Wyoming							
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- 1. Idaho limits teacher contract terms to one year.
- A teacher can receive up to a 4-year contract if deemed proficient on evaluation
- Teachers must hold an educator license for at least seven years and have taught in the district at least three of the last five years.
- 4. Teachers may also earn career status with an average rating of at least effective for a four-year period and a rating of at least effective for the last two years.
- While technically not on annual contracts, Rhode Island teachers who receive two years of ineffective ratings are dismissed.
- 6. Local school board may extend up to five years.
- 7. At a district's discretion, a teacher may be granted tenure after the second year if he/she receives one of the top two evaluation ratings.



#### **TEXAMPLES OF BEST PRACTICE**

Connecticut and Michigan appropriately base tenure decisions on evidence of teacher effectiveness. In Connecticut, tenure is awarded after four years and must be earned on the basis of effective practice as demonstrated in evaluation ratings. Michigan requires a probationary period of five years, with teachers having to earn a rating of effective or highly effective on their three most recent performance evaluations. Both states require that student growth be the preponderant criterion of teacher evaluations.

- 1. Florida only awards annual contracts.
- 2. North Carolina has recently eliminated tenure. The state requires some evidence of effectiveness in awarding multipleyear contracts.
- 3. Oklahoma has created a loophole by essentially waiving student learning requirements and allowing the principal of a school to petition for career-teacher status.

Figure 76	EVIDENCE OF STUDENT	<i>≥</i> /	_ /
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Mississippi			
Missouri			
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Nevada			
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New York			
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North Dakota			
Ohio			
Oklahoma	3		
Oregon			
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Utah			
Vermont			
Virginia			
Washington			
West Virginia Wisconsin			
Wyoming			
,			
	11	9	31

## Goal E – Licensure Advancement

The state should base licensure advancement on evidence of teacher effectiveness.

#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should base advancement from a probationary to a nonprobationary license on evidence of effectiveness.
- 2. The state should not require teachers to fulfill generic, unspecified coursework requirements to advance from a probationary to a nonprobationary license.
- 3. The state should not require teachers to have an advanced degree as a condition of professional licensure.
- 4. Evidence of effectiveness should be a factor in the renewal of a professional licenses.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



## 3-E Analysis: New Hampshire



State Does Not Meet Goal



Progress Since 2011

#### **ANALYSIS**

New Hampshire's requirements for licensure advancement and renewal are not based on evidence of teacher effectiveness.

In New Hampshire, to advance from a Beginning Educator Certificate to an Experienced Educator Certificate, teachers are required to have at least three years' full-time teaching experience.

New Hampshire does not include evidence of effectiveness as a factor in the renewal of a professional license. Teachers must renew their licenses every three years. New Hampshire teachers employed by a public school, or a private school covered by the New Hampshire Master Plan for professional development, who are applying for renewal, must provide evidence of "successful completion of the educator's individual professional development plan." Individual professional development plans must address a number of factors, including "effective instructional practices related to school and district goals that increase student achievement." However, the state does not require teacher evaluations to be used as part of the evidence. The options from which a teacher may choose to demonstrate that he or she has met requirements for recertification are: "developing a body of evidence that documents job embedded or formal professional development"; 75 continuing education hours; or less than 75 continuing education hours with evidence that "together document job-embedded or formal professional development." All other teachers must complete 75 hours of approved continuing education credits in the previous three years for renewal.

#### **Supporting Research**

http://www.education.nh.gov/certification/index.htm ED 504.01; 509.01; 512.04

#### **RECOMMENDATION**

■ Require evidence of effectiveness as a part of teacher licensing policy.

New Hampshire should require evidence of teacher effectiveness to be a factor in determining whether teachers can renew their licenses or advance to a higher-level license.

Discontinue licensure requirements with no direct connection to classroom effectiveness.

While targeted requirements may potentially expand teacher knowledge and improve teacher practice, New Hampshire's general, nonspecific coursework requirements for license advancement and renewal merely call for teachers to complete a certain amount of seat time. These requirements do not correlate with teacher effectiveness.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire was helpful in providing NCTQ with facts that enhanced this analysis. The state added that it issues both Beginning and Experienced educator licenses. Previously, the experienced educator license was issued after the educator competed three years of successful teaching. On July 18, 2013 new administrative rules entered formal rulemaking that add a requirement for two consecutive years of effective or above teaching under the local evaluation systems.

#### **Supporting Research**

http://www.education.nh.gov/legislation/documents/prof\_cred\_cte\_math\_elementary\_read\_writ\_specialist\_physical\_science.pdf

#### **LAST WORD**

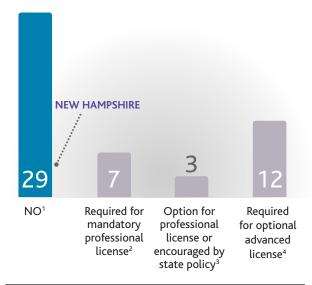
NCTQ looks forward to reviewing the state's progress in future editions of the *Yearbook*.

Figure 78  Oo states require teachers on show evidence of effectiveness before conferring professional icensure?  Alabama	Figure 78		_ /	/	/
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California	Arizona				
Colorado	Arkansas				
Delaware	California				
Delaware	Colorado				
District of Columbia	Connecticut				
Florida	Delaware				
Georgia	District of Columbia				
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Maine                                   Maryland                                 Massachusetts                               Michigan                               Minnesota                               Mississisppi                               Missouri                               Montana                               Nebraska                               Nevada                               New HAMPSHIRE                               New Jersey                               New Mexico                               New York                               North Carolina                               North Dakota                               Oregon                               Pennsylvania                                 Rhode Island                                 South Carolina                                 South Dakota                                 Tennessee                                   Texas                                 Utah                                   Vermont                                     West Virginia                                   West Virginia         <					
Maryland         3                     Massachusetts                               Michigan                               Minnesota                               Mississispi                               Missouri                               Montana                               Nebraska                               Nevada                               New Hevada                               New Jersey                               New Jersey                               New Jersey                               New Mexico                               New York                               North Carolina                               North Dakota                               Ohio                               Oklahoma                               Oregon                               Pennsylvania                               Rhode Island                               South Dakota                               Texas                               Ut		_			
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Michigan					
Minnesota                               Mississippi                           Missouri                           Montana                           Nebraska                           Nevada                           Nevada                           New HAMPSHIRE                           New Jersey                           New Mexico                           New York                           North Carolina                           North Dakota                             Ohio                             Oklahoma                             Oregon                           Pennsylvania                               Rhode Island                             South Carolina                             South Dakota                               Tennessee                                 Texas                                 Utah                                 Vermont                                 Virginia                                 Washington                                 Wisconsin                                   Wyoming                        <					
Missouri					
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Montana                                 Nebraska                               Nevada                             New Jersey                             New Mexico                             New York                             North Carolina                               North Dakota                               Ohio                               Oklahoma                               Oregon                               Pennsylvania                               Rhode Island                               South Carolina                               South Dakota                               Tennessee                                 Texas                                 Utah                                 Vermont                                 Washington                                 West Virginia                                   Wisconsin                                   Wyoming					
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New Mexico                               New York                             North Carolina                             North Dakota                             Ohio                             Oklahoma                             Oregon                             Pennsylvania                             Rhode Island                             South Carolina                               South Dakota                               Tennessee                                 Texas                               Utah                               Vermont                               Virginia                               Washington                               Wisconsin                               Wyoming					
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South Carolina                             South Dakota                           Tennessee                           Texas                           Utah                           Vermont                           Virginia                           Washington                           West Virginia                             Wisconsin                           Wyoming					
South Dakota                               Tennessee                           Texas                           Utah                           Vermont                           Virginia                           Washington                           West Virginia                             Wisconsin                             Wyoming					
Tennessee Texas Utah Vermont Virginia Washington West Virginia Wisconsin Wyoming	South Carolina				
Texas                               Utah                             Vermont                           Virginia                           Washington                           West Virginia                             Wisconsin                             Wyoming	South Dakota				
Utah                               Vermont                           Virginia                           Washington                           West Virginia                           Wisconsin                           Wyoming	Tennessee				
Vermont     Virginia     Washington     West Virginia     Wisconsin     Wyoming	Texas				
Virginia  Washington  West Virginia  Wisconsin  Wyoming	Utah				
Virginia  Washington  West Virginia  Wisconsin  Wyoming					
Washington					
West Virginia					
Wisconsin	_				
Wyoming	_				
	, , ,				

- 1. Evidence of effectiveness is required for license renewal but not for conferring of professional license.
- 2. Illinois allows revocation of licenses based on ineffectiveness.
- Maryland uses some objective evidence through their evaluation systems for renewal, but advancement to professional license is still based on earning an advanced degree.

Figure 79

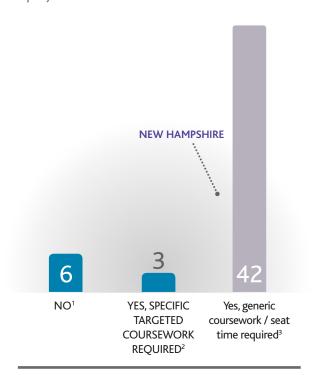
Do states require teachers to earn advanced degrees before conferring professional licensure?



- Strong Practice: Alaska, Arizona, Arkansas, California, Colorado, Delaware, District of Columbia, Florida, Georgia, Idaho, Kansas, Maine, Michigan, Minnesota, Nevada, New Hampshire, New Jersey, North Carolina, North Dakota, Oklahoma, Pennsylvania, Rhode Island, South Dakota, Tennessee, Texas, Vermont, Washington, Wisconsin, Wyoming
- Connecticut, Kentucky, Maryland, Mississippi, Montana, New York and Oregon all require a master's degree or coursework equivalent to a master's degree.
- 3. Illinois, Massachusetts, Missouri
- 4. Alabama, Hawaii, Indiana, Iowa, Louisiana, Nebraska, New Mexico, Ohio, South Carolina, Utah, Virginia, West Virginia

Figure 80

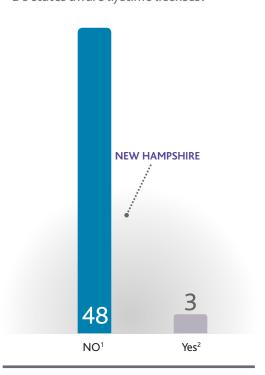
Do states require teachers to take additional coursework before conferring or renewing professional licenses?



- Strong Practice: Hawaii, Louisiana, New Jersey, New Mexico, Rhode Island, Tennessee
- 2. Strong Practice: California, Georgia, Minnesota
- 3. Alabama, Alaska, Arizona, Arkansas, Colorado, Connecticut, Delaware, District of Columbia, Florida, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Maine, Maryland, Massachusetts, Michigan, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New York, North Carolina<sup>4</sup>, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, South Carolina, South Dakota, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming
- 4. Some required coursework is targeted.

Figure 81

Do states award lifetime licenses?



- Strong Practice: Alabama, Alaska, Arizona, Arkansas, California, Colorado, Connecticut<sup>3</sup>, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, Utah, Vermont, Virginia, Washington, Wisconsin, Wyoming
- 2. New Jersey, Pennsylvania, West Virginia
- 3. Although teachers in Connecticut must renew their licenses every five years, there are no requirements for renewal.



#### **TEXAMPLE OF BEST PRACTICE**

Rhode Island is integrating certification, certification renewal and educator evaluations. Teachers who receive poor evaluations for five consecutive years are not eligible to renew their licenses. In addition, teachers who consistently receive "highly effective" ratings will be eligible for a special license designation.

# → Goal F — Equitable Distribution

The state should publicly report districts' distribution of teacher talent among schools to identify inequities in schools serving disadvantaged children.

#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- The state should make aggregate school-level data about teacher performance —from an evaluation system based on instructional effectiveness as described in Goal 3-B publicly available.
- 2. In the absence of such an evaluation system, the state should make the following data publicly available:
  - a. An "Academic Quality" index for each school that includes factors research has found to be associated with teacher effectiveness such as:
  - · percentage of new teachers;
  - percentage of teachers failing basic skills licensure tests at least once;
  - percentage of teachers on emergency credentials:
  - average selectivity of teachers' undergraduate institutions and
  - teachers' average ACT or SAT scores
  - b. The percentage of highly qualified teachers disaggregated by both individual school and by teaching area.
  - c. The annual teacher absenteeism rate reported for the previous three years, disaggregated by individual school.
  - d. The average teacher turnover rate for the previous three years, disaggregated by individual school, by district and by reasons that teachers leave.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



## 3-F Analysis: New Hampshire



State Meets a Small Part of Goal



Progress Since 2011

#### **ANALYSIS**

Providing comprehensive reporting may be the state's most important role for ensuring the equitable distribution of teachers among schools. New Hampshire reports little school-level data that can help support the equitable distribution of teacher talent.

New Hampshire does not require districts to publicly report aggregate school-level data about teacher performance, nor does the state collect and publicly report most of the other data recommended by NCTQ. New Hampshire does not provide a school-level teacher-quality index that demonstrates the academic backgrounds of a school's teachers and the ratio of new to veteran teachers. The state also does not report on teacher absenteeism or turnover rates.

New Hampshire does report data on the percentage of highly qualified teachers. Commendably, these data are reported for each school, rather than aggregated by district. The state also compares highly qualified teacher data at high- and low-poverty schools.

#### **Supporting Research**

New Hampshire 2011-2012 School Report Cards

http://my.doe.nh.gov/profiles/profile.aspx?oid=&s=22480&d=&year=2012&tab=default

New Hampshire's Equity Plan

http://www.education.nh.gov/nclb/documents/equity\_plan.pdf

#### **RECOMMENDATION**

#### Report school-level teacher effectiveness data.

New Hampshire should make aggregate school-level data about teacher performance—from an evaluation system based on instructional effectiveness—publicly available. Data about the effectiveness of a school's teachers would shine a light on how equitably teachers are distributed across and within school districts.

In the absence of data from such an evaluation system, the state should use a teacher-quality index to report publicly about each school. A teacher-quality index, such as the one developed by the Illinois Education Research Council with data including teachers' average SAT or ACT scores, the percentage of teachers failing basic skills licensure tests at least once, the selectivity of teachers' undergraduate colleges and the percentage of new teachers, can show how equitably teachers are distributed both across and within districts. New Hampshire should ensure that individual school report cards include such data in a manner that translates these factors into something easily understood by the public, such as a color-coded matrix indicating a school's high or low score.

#### ■ Publish other data that facilitate comparisons across schools.

New Hampshire should collect and report other school-level data that reflect the stability of a school's faculty, including the rates of teacher absenteeism and turnover.

#### Provide comparative data based on school demographics.

Providing comparative data for schools with similar poverty and minority populations would yield an even more comprehensive picture of gaps in the equitable distribution of teachers.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire had no comment on this goal.

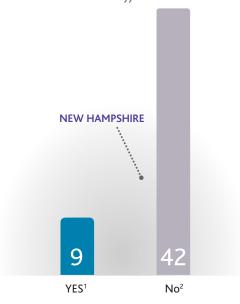
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#### **EXAMPLES OF BEST PRACTICE**

Although not awarding "best practice" honors for this goal, NCTQ commends the nine states that meet the goal for giving the public access to teacher performance data aggregated to the school level. This transparency can help shine a light on on how equitably teachers are distributed across and within school districts and help to ensure that all students have access to effective teachers.

Figure 84 Do states publicly report school-level data about teacher effectiveness?

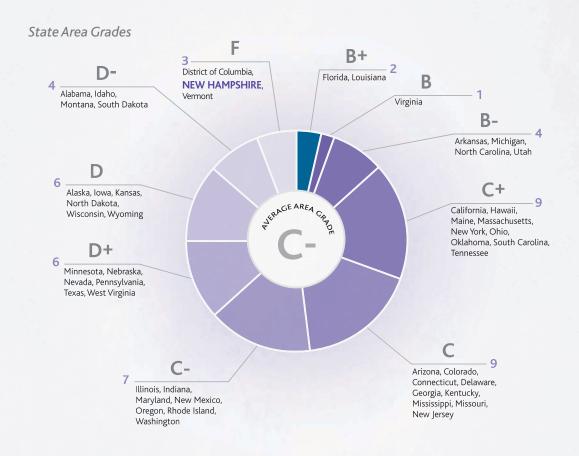


- 1. Strong Practice: Arkansas³, Illinois, Indiana, Louisiana, Massachusetts<sup>4</sup>, Missouri, New York, North Carolina,
- 2. Alabama, Alaska, Arizona, California, Colorado, Connecticut, Delaware, District of Columbia, Florida<sup>5</sup>, Georgia, Hawaii, Idaho, Iowa, Kansas, Kentucky, Maine, Maryland, Michigan, Minnesota, Mississippi, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, North Dakota, Ohio, Oklahoma, Oregon, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, Utah⁵, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming
- 3. Reporting of teacher effectiveness data will begin in 2017.
- 4. Massachusetts' evaluation system is not based primarily on evidence of teacher effectiveness.
- 5. Reports data about teacher effectiveness at the district level.

# **Area 4 Summary**



# How States are Faring in Retaining Effective Teachers



# Topics Included In This Area 4-A: Induction 4-D: Compensation for Prior Work Experience 4-B: Professional Development 4-E: Differential Pay 4-C: Pay Scales 4-F: Performance Pay

# Area 4: Retaining Effective Teachers

## ➤ Goal A – Induction

The state should require effective induction for all new teachers, with special emphasis on teachers in high-need schools.

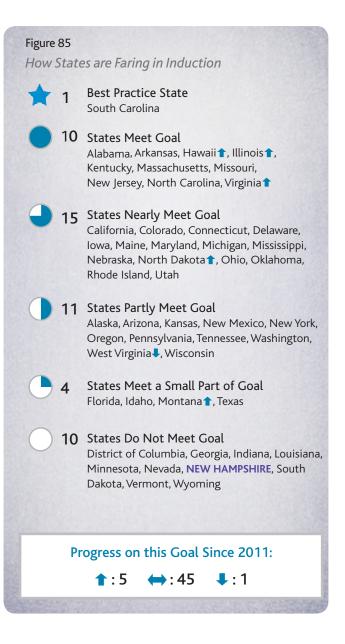
#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- The state should ensure that new teachers receive mentoring of sufficient frequency and duration, especially in the first critical weeks of school.
- Mentors should be carefully selected based on evidence of their own classroom effectiveness and subject-matter expertise. Mentors should be trained, and their performance as mentors should be evaluated.
- 3. Induction programs should include only strategies that can be successfully implemented, even in a poorly managed school. Such strategies include intensive mentoring, seminars appropriate to grade level or subject area, a reduced teaching load and frequent release time to observe effective teachers.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



# 4-A Analysis: New Hampshire



State Does Not Meet Goal



Progress Since 2011

#### **ANALYSIS**

In 2011, the New Hampshire Task Force for Effective Teaching proposed recommendations, including an induction/mentoring component. The recommendations specified that: all new teachers receive mentoring for a minimum of three to five years; mentors serve as classroom coaches for a minimum number of coaching cycles; clearly defined standards inform mentor selection; mentors are provided with training and professional development; and the program is evaluated on an annual basis. However, there is no evidence that these recommendations have become part of the state's formal policy regarding induction and mentoring.

#### **Supporting Research**

New Hampshire's State Model Evaluation System http://legisweb.state.wy.us/InterimCommittee/2012/NHModel.pdf
New Hampshire Task Force on Effective Teacher Phase I Report Oct. 2011 http://www.education.nh.gov/teaching/documents/phase1report.pdf

#### **RECOMMENDATION**

Ensure that a high-quality mentoring experience is available to all new teachers, especially those in low-performing schools.

New Hampshire should ensure that all new teachers—and especially any teacher in a low-performing school—receive mentoring support, especially in the first critical weeks of school.

Set specific parameters.

To ensure that all teachers receive high-quality mentoring, the state should specify how long the program lasts for a new teacher, who selects the mentors and a method of performance evaluation.

Require induction strategies that can be successfully implemented, even in poorly managed schools.

To ensure that the experience is meaningful, New Hampshire should make certain that induction includes strategies such as intensive mentoring, seminars appropriate to grade level or subject area and a reduced teaching load and/or frequent release time to observe other teachers.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire noted that many schools are embracing the task force's recommendations for mentoring and induction but acknowledged that there is no state policy requiring these supports.

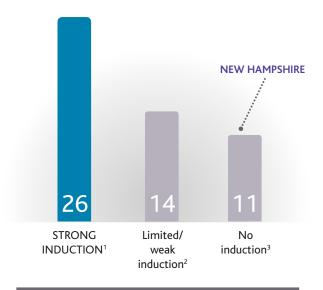
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#### **TEXAMPLE OF BEST PRACTICE**

South Carolina requires that all new teachers, prior to the start of the school year, be assigned mentors for at least one year. Districts carefully select mentors based on experience and similar certifications and grade levels, and mentors undergo additional training. Adequate release time is mandated by the state so that mentors and new teachers may observe each other in the classroom, collaborate on effective teaching techniques and develop professional growth plans. Mentor evaluations are mandatory and stipends are recommended.

Figure 87 Do states have policies that articulate the elements of effective induction?



- 1. Strong Practice: Alabama, Arkansas, California, Colorado, Connecticut, Delaware, Hawaii, Illinois, Iowa, Kentucky, Maine, Maryland, Massachusetts, Michigan, Mississippi, Missouri, Nebraska, New Jersey, North Carolina, North Dakota, Ohio, Oklahoma, Rhode Island, South Carolina, Utah, Virginia
- 2. Alaska, Arizona, Florida, Kansas, Montana, New Mexico, New York, Oregon, Pennsylvania, Tennessee, Texas, Washington, West Virginia, Wisconsin
- 3. District of Columbia, Georgia, Idaho, Indiana, Louisiana, Minnesota, Nevada, New Hampshire, South Dakota, Vermont, Wyoming

# Area 4: Retaining Effective Teachers

# Goal B − Professional Development

The state should ensure that teachers receive feedback about their performance and require professional development to be based on needs identified through teacher evaluations.

#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should require that evaluation systems provide teachers with feedback about their performance.
- 2. The state should require that all teachers who receive a rating of ineffective/ unsatisfactory or needs improvement on their evaluations be placed on an improvement plan.
- 3. The state should direct districts to align professional development activities with findings from teachers' evaluations.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



## 4-B Analysis: New Hampshire



State Does Not Meet Goal



**Progress Since 2011** 

#### **ANALYSIS**

New Hampshire does not have state-level policy requiring that teachers receive feedback from their evaluations or that connects professional development to teachers' evaluations. Phase II of the New Hampshire Task Force on Effective Teaching is underway to develop a state model for performance evaluations.

#### **Supporting Research**

Section 189:14-a(b)

Ed 512 Professional Development Master Plan and Re-certification http://education.nh.gov/certification/documents/ed512.pdf New Hampshire Task Force on Effective Teaching Phase I Report http://www.education.nh.gov/teaching/documents/phase1report.pdf

#### **RECOMMENDATION**

- Require that evaluation systems provide teachers with feedback about their performance. In order to increase their effectiveness in the classroom, teachers need to receive feedback on
  - strengths and areas that need improvement identified in their evaluations. As such, New Hampshire should require that evaluation systems provide teachers with feedback about their classroom performance.
- Ensure that professional development is aligned with findings from teachers' evaluations.
  - Professional development that is not informed by evaluation results may be of little value to teachers' professional growth and aim of increasing their effectiveness in the classroom. New Hampshire should ensure that districts utilize teacher evaluation results in determining professional development needs and activities.
- Ensure that teachers receiving less than effective ratings are placed on a professional improvement plan.
  - New Hampshire should adopt a policy requiring that teachers who receive even one unsatisfactory evaluation be placed on structured improvement plans. These plans should focus on performance areas that directly connect to student learning and should identify noted deficiencies, define specific action steps necessary to address these deficiencies and describe how and when progress will be measured.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire noted that the December 2012 revisions to Ed 512 require a linkage between local professional development and evaluation systems. This requirement is designed to give the evaluator input into the educators' individual professional development plans. The state added that an evaluation management tool that is under development for the districts provides a clear opportunity for the evaluator to suggest and require specific professional development activities. New Hampshire indicated that the state's model evaluation system is now required for Title I schools as part of the NCLB waiver. The state anticipates that most districts will be moving to implement the recommendations for the model evaluation system as they are introduced in the Title I schools.

# **LAST WORD** Ed 512 is on the right track by articulating that a district's master professional development plan must describe "the role of the plan in increasing educator effectiveness and the relationship between professional learning and the local evaluation system," but this is to ensure that teachers' professional development will be directly tied to evaluation results.



#### **TEXAMPLES OF BEST PRACTICE**

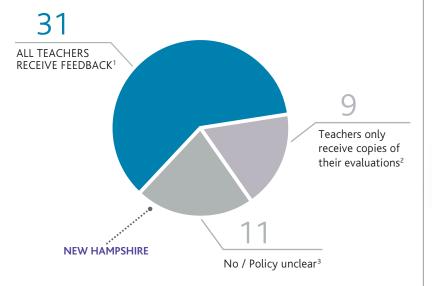
Louisiana and North Carolina require that teachers receive feedback about their performance from their evaluations and direct districts to connect professional development to teachers' identified needs. Both states also require that teachers with unsatisfactory evaluations are placed on structured improvement plans. These improvement plans include specific performance goals, a description of resources and assistance provided, as well as timelines for improvement.

- 1. Improvement plans are required for tenured teachers only.
- 2. Improvement plans are required only for teachers teaching for four years or more.
- 3. Wisconsin's educator effectiveness system includes many of these  $\,$ elements, but is still in the pilot stage. Full implementation will not begin until 2014-2015.

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Figure 90

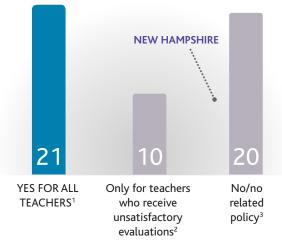
Do teachers receive feedback on their evaluations?



- Strong Practice: Arizona, Arkansas, Colorado, Connecticut, Delaware, Florida, Georgia, Hawaii, Illinois, Indiana, Kansas, Kentucky, Louisiana, Maine, Massachusetts, Michigan, Mississippi, Missouri, New Jersey, New York, North Carolina, Oregon, Rhode Island, South Carolina, Tennessee, Texas, Utah, Virginia, Washington, West Virginia, Wyoming
- 2. Alaska, California, Maryland, Montana, Nevada, New Mexico, Ohio, Oklahoma, Pennsylvania
- 3. Alabama, District of Columbia, Idaho, Iowa, Minnesota, Nebraska, New Hampshire, North Dakota, South Dakota, Vermont, Wisconsin<sup>4</sup>
- 4. Wisconsin's educator effectiveness system requires that teachers receive feedback, but it is still in the pilot stages. Full implementation will not begin until 2014-15.

Figure 91

Do states require that teacher evaluations inform professional development?



- Strong Practice: Arizona, Arkansas, Colorado, Connecticut, Delaware, Florida, Georgia, Louisiana, Maine, Michigan, Minnesota, Mississippi, New Jersey, New Mexico, North Carolina, Rhode Island, South Carolina, Tennessee, Virginia, West Virginia, Wyoming
- 2. Alaska, Hawaii, Illinois, Indiana, Maryland, Massachusetts, Missouri, Ohio, Pennsylvania, Texas
- Alabama, California, District of Columbia, Idaho, Iowa, Kansas, Kentucky, Montana, Nebraska, Nevada, New Hampshire, New York, North Dakota, Oklahoma, Oregon, South Dakota, Utah, Vermont, Washington, Wisconsin<sup>4</sup>
- Wisconsin's educator effectiveness system requires that evaluations inform professional development, but it is still in the pilot stages. Full implementation will not begin until 2014-15.

# **Area 4: Retaining Effective Teachers**

## Goal C − Pay Scales

The state should give local districts authority over pay scales.

#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- While the state may find it appropriate to articulate teachers' starting salaries, it should not require districts to adhere to a statedictated salary schedule that defines steps and lanes and sets minimum pay at each level.
- 2. The state should discourage districts from tying additional compensation to advanced degrees. The state should eliminate salary schedules that establish higher minimum salaries or other requirements to pay more to teachers with advanced degrees.
- 3. The state should discourage salary schedules that imply that teachers with the most experience are the most effective. The state should eliminate salary schedules that require that the highest steps on the pay scale be determined solely be seniority.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



## 4-C Analysis: New Hampshire



State Partly Meets Goal



Progress Since 2011

#### **ANALYSIS**

New Hampshire does not address local salary requirements, seemingly giving local districts the authority for pay scales and eliminating barriers such as state salary schedules and other regulations that control how districts pay teachers.

#### **RECOMMENDATION**

■ Discourage districts from tying compensation to advanced degrees.

While still leaving districts the flexibility to establish their own pay scale, New Hampshire should articulate policies that definitively discourage districts from tying compensation to advanced degrees, in light of the extensive research showing that such degrees do not have an impact on teacher effectiveness.

Discourage salary schedules that imply that teachers with the most experience are the most effective.

Similarly, New Hampshire should articulate policies that discourage districts from determining the highest steps on the pay scale solely by seniority.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire had no comment on this goal.



#### \*\* EXAMPLES OF BEST PRACTICE

Florida and Indiana allow local districts to develop their own salary schedules while preventing districts from prioritizing elements not associated with teacher effectiveness. In Florida, local salary schedules must ensure that the most effective teachers receive salary increases greater than the highest salary adjustment available. Indiana requires local salary scales to be based on a combination of factors and limits the years of teacher experience and content-area degrees to account for no more than one-third of this calculation.

on years of service, experience and training.

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<sup>1.</sup> Colorado gives districts the option of a salary schedule, a performance pay policy or a combination of both. 2. Rhode Island requires that local district salary schedules are based

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- 1. For advanced degrees earned after April 2014.
- $\begin{tabular}{ll} 2. Rhode Island requires local district salary schedules to include teacher "training". \end{tabular}$
- 3. Texas has a minimum salary schedule based on years of experience. Compensation for advanced degrees is left to district discretion.
- 4. Beginning in 2015-2016.

# Area 4: Retaining Effective Teachers

## → Goal D – Compensation for Prior Work Experience

The state should encourage districts to provide compensation for related prior subject-area work experience.

#### **Goal Component**

(The factor considered in determining the states' rating for the goal.)

1. The state should encourage districts to compensate new teachers with relevant prior work experience through mechanisms such as starting these teachers at an advanced step on the pay scale. Further, the state should not have regulatory language that blocks such strategies.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



## 4-D Analysis: New Hampshire



State Does Not Meet Goal



Progress Since 2011

#### **ANALYSIS**

New Hampshire does not encourage local districts to provide compensation for related prior subject-area work experience. However, the state does not seem to have regulatory language blocking such strategies.

#### **RECOMMENDATION**

■ Encourage local districts to compensate new teachers with relevant prior work experience.

While still leaving districts with the flexibility to determine their own pay scales, New Hampshire should encourage districts to incorporate mechanisms such as starting these teachers at a higher salary than other new teachers. Such policies would be attractive to career changers with related work experience, such as in the STEM subjects.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

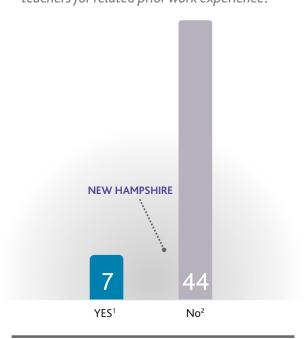
New Hampshire noted that local bargaining agreements may authorize the Superintendent to have discretion over initial placement on the salary schedule. There is no state policy to prohibit this practice.



#### **TEXAMPLE OF BEST PRACTICE**

North Carolina compensates new teachers with relevant prior-work experience by awarding them one year of experience credit for every year of full-time work after earning a bachelor's degree that is related to their area of licensure and work assignment. One year of credit is awarded for every two years of work experience completed prior to earning a bachelor's degree.

Figure 96 Do states direct districts to compensate teachers for related prior work experience?



- 1. Strong Practice: California, Delaware, Georgia, Louisiana, North Carolina, Texas, Washington
- 2. Alabama, Alaska, Arizona, Arkansas, Colorado, Connecticut, District of Columbia, Florida, Hawaii<sup>3</sup>, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Utah, Vermont, Virginia, West Virginia, Wisconsin, Wyoming
- 3. Hawaii's compensation is limited to prior military experience.

# Area 4: Retaining Effective Teachers

# Goal E − Differential Pay

The state should support differential pay for effective teaching in shortage and high-need areas.

#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should support differential pay for effective teaching in shortage subject areas.
- 2. The state should support differential pay for effective teaching in high-need schools.
- 3. The state should not have regulatory language that would block differential pay.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



## 4-E Analysis: New Hampshire



State Does Not Meet Goal



Progress Since 2011

#### **ANALYSIS**

New Hampshire neither supports differential pay by which a teacher can earn additional compensation by teaching certain subjects nor offers incentives to teach in high-need schools. However, the state has no regulatory language that would directly block districts from providing differential pay.

#### **RECOMMENDATION**

Support differential pay initiatives for effective teachers in both subject-shortage areas and high-need schools..

New Hampshire should encourage districts to link compensation to district needs. Such policies can help districts achieve a more equitable distribution of teachers.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire noted that the state's collective bargaining law does not prohibit districts from implementing changes in compensation to meet local needs.

Figure 98		HIGH NEED SCHOOLS	/	SHORTAGE SUBJECT	
Do states provide				AREAS	/
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Maryland offers tuition reimbursement for teacher retraining in specified shortage subject areas and offers a stipend for alternate route candidates teaching in subject shortage areas.

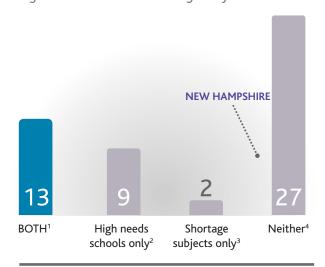
<sup>2.</sup> South Dakota offers scholarships to teachers in high-need schools.



#### **TEXAMPLE OF BEST PRACTICE**

Georgia supports differential pay by which teachers can earn additional compensation by teaching certain subjects. The state is especially commended for its compensation strategy for math and science teachers, which moves teachers along the salary schedule rather just providing a bonus or stipend. The state also supports differential pay initiatives to link compensation more closely with district needs and to achieve a more equitable distribution of teachers.

Figure 99 Do states support differential pay for teaching in high need schools and shortage subjects?



- 1. Strong Practice: Arkansas, California, Florida, Georgia, Kentucky, Louisiana, Nevada, New Mexico, New York, Ohio, Oklahoma, Tennessee, Virginia
- 2. Colorado, Delaware, Hawaii, Maryland, North Carolina, Texas, Washington, Wisconsin, Wyoming
- 3. Pennsylvania, Utah
- 4. Alabama, Alaska, Arizona, Connecticut, District of Columbia, Idaho, Illinois, Indiana, Iowa, Kansas, Maine, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, New Hampshire, New Jersey, North Dakota, Oregon, Rhode Island, South Carolina, South Dakota, Vermont, West Virginia

# **Area 4: Retaining Effective Teachers**

# Goal F − Performance Pay

The state should support performance pay, but in a manner that recognizes its appropriate uses and limitations.

#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- 1. The state should support performance pay efforts, rewarding teachers for their effectiveness in the classroom.
- 2. The state should allow districts flexibility to define the criteria for performance pay provided that such criteria connect to evidence of student achievement.
- 3. Any performance pay plan should allow for the participation of all teachers, not just those in tested subjects and grades.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



## 4-F Analysis: New Hampshire



State Does Not Meet Goal



Progress Since 2011

#### **ANALYSIS**

New Hampshire does not support performance pay. The state does not have any policies in place that offer teachers additional compensation based on evidence of effectiveness.

#### **RECOMMENDATION**

- Support a performance pay plan that recognizes teachers for their effectiveness.
  - Whether it implements the plan at the state or local level, New Hampshire should ensure that performance pay structures thoughtfully measure classroom performance and connect student achievement to teacher effectiveness. The plan must be developed with careful consideration of available data and subsequent issues of fairness.
- Consider piloting performance pay in a select number of school districts.

This would provide an opportunity to discover and correct any limitations in available data or methodology before implementing the plan on a wider scale.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire commented that the state does not prohibit performance pay. Several districts have implemented performance components into their salary structures.

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#### **\*\*** EXAMPLES OF BEST PRACTICE

An increasing number of states are supporting performance pay initiatives. Florida and Indiana are particularly noteworthy for their efforts to build performance into the salary schedule. Rather than award bonuses, teachers' salaries will be based in part on their performance in the classroom.

<sup>1.</sup> Nebraska's initiative does not go into effect until 2016.

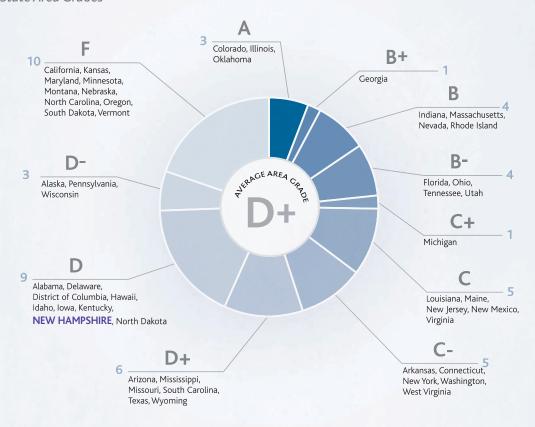
<sup>2.</sup> Nevada's initiative does not go into effect until 2015-2016.

# **Area 5 Summary**



# How States are Faring in Exiting Ineffective Teachers

State Area Grades



## **Topics Included In This Area**

- **5-A:** Extended Emergency Licenses
- 5-B: Dismissal for Poor Performance
- 5-C: Reductions in Force

# Area 5: Exiting Ineffective Teachers

## Goal A − Extended Emergency Licenses

The state should close loopholes that allow teachers who have not met licensure requirements to continue teaching.

#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- Under no circumstances should a state award a standard license to a teacher who has not passed all required subject-matter licensing tests.
- 2. If a state finds it necessary to confer conditional or provisional licenses under limited and exceptional circumstances to teachers who have not passed the required tests, the state should ensure that requirements are met within one year.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



## 5-A Analysis: New Hampshire



State Does Not Meet Goal



Progress Since 2011

#### **ANALYSIS**

New Hampshire allows new teachers who have not met licensure requirements to teach under an intern license, which is valid for three years. Teachers can qualify to teach under an intern license by working through Alternative 4 and Alternative 5 pathways to certification, and they do not have to pass required subject-matter tests until the end of the three years for which the intern certificate is valid.

#### **Supporting Research**

New Hampshire Code, Chapter Ed. 500: 504.03; 505.04; 505.05

#### **RECOMMENDATION**

Ensure that all teachers pass required subject-matter licensing tests before they enter the classroom.

All students are entitled to teachers who know the subject matter they are teaching. Permitting individuals who have not yet passed state licensing tests to teach neglects the needs of students, instead extending personal consideration to adults who may not be able to meet minimal state standards. New Hampshire should ensure that all teachers pass licensing tests—an important minimum benchmark for entering the profession—before entering the classroom.

Limit exceptions to one year.

There might be limited and exceptional circumstances under which conditional or emergency licenses need to be granted. In these instances, it is reasonable for a state to give teachers up to one year to pass required licensing tests. New Hampshire's current policy puts students at risk by allowing teachers to teach on an intern license for three years without passing required licensing tests.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire was helpful in providing NCTQ with facts that enhanced this analysis.

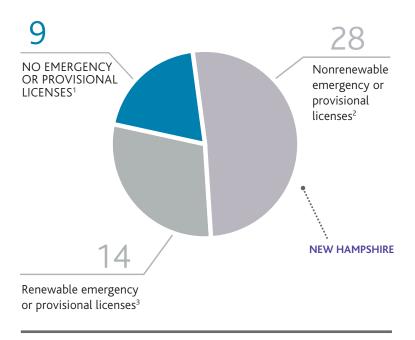
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**Colorado**, **Illinois**, **Mississippi**, and **New Jersey** require all new teachers to pass all required subject-matter tests as a condition of initial licensure.

Figure 104

Do states still award emergency licenses?



- 1. Strong Practice: Alaska<sup>4</sup>, Colorado, Illinois, Mississippi, Montana<sup>5</sup>, Nevada, New Jersey, New Mexico, South Carolina
- Alabama, Arkansas, California, Connecticut, Delaware, District of Columbia, Florida, Georgia, Idaho, Iowa, Kansas, Kentucky, Maryland, Massachusetts, New Hampshire, New York, North Carolina, North Dakota<sup>6</sup>, Ohio<sup>6</sup>, Oklahoma, Oregon, Rhode Island<sup>6</sup>, Utah, Vermont, Virginia, Washington, West Virginia, Wyoming
- 3. Arizona, Hawaii, Indiana, Louisiana, Maine, Michigan, Minnesota, Missouri, Nebraska, Pennsylvania, South Dakota, Tennessee, Texas, Wisconsin
- 4. Alaska does not require subject-matter testing for initial certification.
- 5. Montana does not require subject-matter testing for certification.
- 6. License is renewable, but only if licensure tests are passed.

# Area 5: Exiting Ineffective Teachers

## Goal B - Dismissal for Poor Performance

The state should articulate that ineffective classroom performance is grounds for dismissal and ensure that the process for terminating ineffective teachers is expedient and fair to all parties.

#### **Goal Components**

(The factors considered in determining the states' rating for the goal.)

- The state should articulate that teachers may be dismissed for ineffective classroom performance. Any teacher that receives two consecutive ineffective evaluations or two such ratings within five years should be formally eligible for dismissal, regardless of tenure status.
- A teacher who is terminated for poor performance should have an opportunity to appeal. In the interest of both the teacher and the school district, the state should ensure that this appeal occurs within a reasonable time frame.
- 3. There should be a clear distinction between the process and accompanying due process rights for teachers dismissed for classroom ineffectiveness and the process and accompanying due process rights for teachers dismissed or facing license revocation for felony or morality violations or dereliction of duties.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy

### How States are Faring in Dismissal for Poor Performance **Best Practice States** Florida, Oklahoma State Meets Goal Indiana States Nearly Meet Goal Colorado, Hawaii, Illinois, New York, Rhode Island, Tennessee 20 States Partly Meet Goal Alaska ↑, Arizona ↑, Arkansas ↑, Connecticut ↑, Delaware, Georgia 1, Louisiana 1, Maine 1, Massachusetts, Michigan, Nevada, New Jersey 1, New Mexico ♠, Ohio, Pennsylvania ♠, Virginia ♠, Washington ♠, West Virginia ♠, Wisconsin, Wyoming States Meet a Small Part of Goal Idaho 1. Minnesota 1. NEW HAMPSHIRE. North Carolina 1, Utah 17 States Do Not Meet Goal Alabama, California, District of Columbia, Iowa, Kansas, Kentucky, Maryland, Mississippi, Missouri, Montana, Nebraska, North Dakota, Oregon, South Carolina, South Dakota, Texas, Vermont Progress on this Goal Since 2011: **1**: 16 **\( :** 35 **↓**:0

## 5-B Analysis: New Hampshire



State Meets a Small Part of Goal



Progress Since 2011

#### **ANALYSIS**

New Hampshire does not explicitly make teacher ineffectiveness grounds for dismissal, referred to by the state as "nonrenewal." In addition, the state does not distinguish the due process rights of teachers dismissed for ineffective performance from those facing other charges commonly associated with license revocation, such as a felony and/or morality violations. According to statute, "the school board may dismiss any teacher found by them to be immoral, or who has not satisfactorily maintained the competency standards established by the school district." The process is the same regardless of the grounds for cancellation. The state requires that grounds for "nonrenomination or nonreelection" be decided by local school boards.

Tenured teachers who are terminated, or nonrenewed, may appeal multiple times. After receiving written notice of dismissal, the teacher has 10 days to request a hearing, which must occur within 15 days. The school board must issue its opinion within 15 days of the close of the hearing. The aggrieved teacher may, within 10 days, file an additional appeal with the state board, which must issue a final decision within 15 days of the petition for review. Alternately, the teacher can request arbitration under the terms of a collective bargaining agreement. The grievance procedures that apply to arbitration can be bargained locally.

#### **Supporting Research**

New Hampshire Statute 189:13, 189:14a; 189:14b

273-A: 4 Grievance Procedures.

#### **RECOMMENDATION**

- Specify that classroom ineffectiveness is grounds for dismissal.
  - Rather than leaving it up to local school boards, New Hampshire should explicitly make teacher ineffectiveness grounds for dismissal so that districts do not feel they lack the legal basis for terminating consistently poor performers.
- Ensure that teachers terminated for poor performance have the opportunity to appeal within a reasonable time frame.
  - New Hampshire should consider streamlining its process even more by disallowing multiple appeals. Further, the state should consider only permitting appeals through the state board, as the grievance procedures for arbitration can be locally bargained, which means that there is no assurance that such an appeal will occur within a reasonable time frame.
- Distinguish the process and accompanying due process rights between dismissal for classroom ineffectiveness and dismissal for morality violations, felonies or dereliction of duty.
  - While nonprobationary teachers should have due process for any termination, it is important to differentiate between loss of employment and issues with far-reaching consequences that could permanently affect a teacher's right to practice. New Hampshire should ensure that appeals related to classroom effectiveness are decided only by those with educational expertise.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire was helpful in providing NCTQ with the facts that enhanced this analysis. The state added that Ed 510.02—510.05 and Ed 511 describe the hearing process for educator misconduct. The process for educator misconduct is different from that of dismissal. The administrative rules for teacher nonrenewal are contained in Ed 204.02.

#### **LAST WORD**

New Hampshire's response gets at the key issue in this goal: classroom ineffectiveness should not be treated the same as educator misconduct. The state should articulate that poor performance in the classroom is grounds for dismissal, and not make it a matter of whether misconduct has occurred. Similarly, due process for such a dismissal should be distinct from that of an allegation of misconduct, which is likely to be a matter that may result in license revocation.



#### **TEXAMPLES OF BEST PRACTICE**

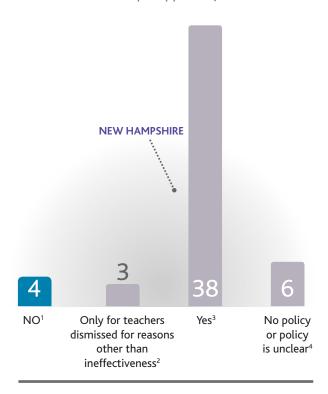
Florida and Oklahoma clearly articulate that teacher ineffectiveness in the classroom is grounds for dismissal. In both states, teachers are eligible for dismissal after two annual ratings of unsatisfactory performance. Each state has taken steps to ensure that the dismissal process for teachers deemed to be ineffective is expedited. Teachers facing dismissal have only one opportunity to appeal.

Figure 106 Do states articulate that ineffectiveness is grounds for dismissal? Alabama Alaska Arizona П Arkansas California Colorado Connecticut Delaware П District of Columbia Florida Georgia Hawaii П Idaho Illinois Indiana Iowa Kansas Kentucky Louisiana Maine Maryland Massachusetts Michigan Minnesota Mississippi П Missouri Montana Nebraska Nevada П **NEW HAMPSHIRE** П New Jersey New Mexico П New York North Carolina North Dakota Ohio Oklahoma Oregon Pennsylvania Rhode Island South Carolina South Dakota Tennessee Texas Utah П Vermont Virginia Washington West Virginia Wisconsin Wyoming 29 22

<sup>1.</sup> A teacher reverts to probationary status after two consecutive years of unsatisfactory evaluations, but it is not articulated that ineffectiveness is grounds for dismissal.

Figure 107

Do states allow multiple appeals of teacher dismissals?



- 1. Strong Practice: Florida, Louisiana, Oklahoma, Wisconsin
- 2. Teachers in these states revert to probationary status following ineffective evaluation ratings, meaning that they no longer have the due process right to multiple appeals: Colorado, Indiana, Tennessee
- 3. Alabama, Alaska, Arizona, Arkansas, California, Connecticut, Delaware, Georgia, Hawaii, Idaho, Illinois, Iowa, Kansas, Kentucky, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Texas, Virginia, Washington, West Virginia, Wyoming
- 4. District of Columbia, Maine, Nebraska, Nevada<sup>5</sup>, Utah, Vermont
- 5. Though a teacher returns to probationary status after two consecutive unsatisfactory evaluations, Nevada does not articulate clear policy about its appeals process.

# Area 5: Exiting Ineffective Teachers

## Goal C − Reductions in Force

The state should require that its school districts consider classroom performance as a factor in determining which teachers are laid off when a reduction in force is necessary.

#### Goal Component

(The factor considered in determining the states' rating for the goal.)

 The state should require that districts consider classroom performance and ensure that seniority is not the only factor used to determine which teachers are laid off.

#### Background

A detailed rationale and supporting research for this goal can be found at: nctq.org/statepolicy



# 5-C Analysis: New Hampshire



State Partly Meets Goal



Progress Since 2011

#### **ANALYSIS**

New Hampshire ensures that seniority is not the sole factor used by districts to determine which teachers are laid off during a reduction in force. However, the state does not require that teacher performance be among the considered factors.

#### **Supporting Research**

State of New Hampshire Revised Statutes 189:14-a

#### **RECOMMENDATION**

Require that districts consider classroom performance as a factor in determining which teachers are laid off during reductions in force.

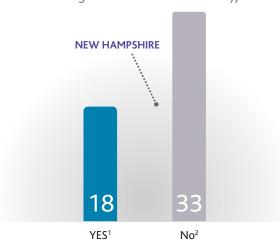
New Hampshire can still leave districts flexibility in determining layoff policies, but it should do so within a framework that ensures that classroom performance is considered.

#### **NEW HAMPSHIRE RESPONSE TO ANALYSIS**

New Hampshire reiterated that state statute provides that reduction in force shall not be based solely on seniority.

Figure 109

Do districts have to consider performance in determining which teachers are laid off?



- Strong Practice: Colorado, Florida, Georgia, Illinois, Indiana, Louisiana, Maine, Massachusetts<sup>3</sup>, Michigan, Missouri, Ohio<sup>3</sup>, Oklahoma, Rhode Island, Tennessee, Texas, Utah, Virginia, Washington
- Alabama, Alaska, Arizona, Arkansas, California, Connecticut, Delaware, District of Columbia, Hawaii, Idaho, Iowa, Kansas, Kentucky, Maryland, Minnesota, Mississippi, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Oregon, Pennsylvania, South Carolina, South Dakota, Vermont, West Virginia, Wisconsin, Wyoming
- 3. Tenure is considered first.

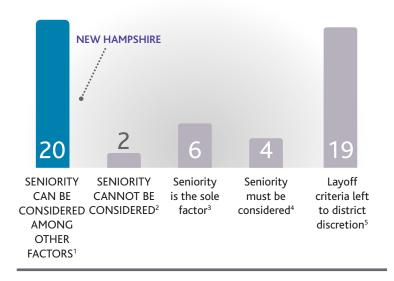
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Figure 110		
Do states prevent districts	1577	)7.BE
from basing layoffs solely	E E	/ <u>**</u> **
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**Colorado**, **Florida**, and **Indiana** all specify that in determining which teachers to lay off during a reduction in force, classroom performance is the top criterion. These states also articulate that seniority can only be considered after a teacher's performance is taken into account.

Figure 111

Do states prevent districts from overemphasizing seniority in layoff decisions?



- Strong Practice: Arizona, Colorado, Florida, Georgia, Idaho, Illinois, Indiana, Maine, Massachusetts<sup>6</sup>, Michigan, Missouri<sup>6</sup>, Nevada, New Hampshire, Ohio<sup>6</sup>, Oklahoma, Rhode Island, Tennessee, Texas, Virginia, Washington
- 2. Strong Practice: Louisiana, Utah
- 3. Hawaii, Minnesota, New York, Pennsylvania, West Virginia, Wisconsin<sup>7</sup>
- 4. California, Kentucky, New Jersey, Oregon
- 5. Alabama, Alaska<sup>6</sup>, Arkansas, Connecticut, Delaware, District of Columbia, Iowa, Kansas, Maryland, Mississippi, Montana, Nebraska<sup>6</sup>, New Mexico, North Carolina, North Dakota, South Carolina, South Dakota, Vermont, Wyoming
- 6. Nontenured teachers are laid off first.
- 7. Only for counties with populations of 500,000 or more and for teachers hired before 1995.

# Goals and Keywords

GOAL	STATEMENT	KEY WORDS
	AREA 1: Delivering Well Prepared Tea	achers
<b>1-A:</b> Admission into Feacher Preparation	The state should require teacher preparation programs to admit only candidates with strong academic records.	admission requirements, academic proficiency measures, basic skills tests, GF
<b>1-B:</b> Elementary Feacher Preparation	The state should ensure that its teacher preparation programs provide elementary teachers with a broad liberal arts education, providing the necessary foundation for teaching to the Common Core or similar state standards.	license/certification, elementary teacher early childhood teachers, content tests, elementary coursework/standards, content specialization requirements
<b>1-C:</b> Elementary Teacher Preparation n Reading Instruction	The state should ensure that new elementary teachers know the science of reading instruction.	license/certification, elementary teacher early childhood teachers, science of reading tests, science of reading coursework/standards
1-D: Elementary Teacher Preparation n Mathematics	The state should ensure that new elementary teachers have sufficient knowledge of the mathematics content taught in elementary grades.	license/certification, elementary teache early childhood teachers, math content tests, math coursework/standards
<b>1-E:</b> Middle School Feacher Preparation	The state should ensure that middle school teachers are sufficiently prepared to teach appropriate grade-level content.	license/certification, middle school teachers, content tests, K-8 licenses, content specialization requirements
<b>1-F:</b> Secondary Teacher Preparation	The state should ensure that secondary teachers are sufficiently prepared to teach appropriate gradelevel content.	license/certification, secondary teachers secondary social studies, content tests, endorsements
1-G: Secondary Teacher Preparation in Science	The state should ensure that secondary science teachers know all the subject matter they are licensed to teach.	license/certification, secondary general science, content tests, combination sciences
<b>1-H:</b> Special Education Feacher Preparation	The state should ensure that special education teachers know the subject matter they are licensed to teach.	license/certification, special education teachers, content tests, K-12 special education license, elementary special education, secondary special education
1-I: Assessing Professional Knowledge	The state should use a licensing test to verify that all new teachers meet its professional standards.	license/certification, pedagogy, professional standards/knowledge, performance assessments, edTPA
1-J: Student Teaching	The state should ensure that teacher preparation programs provide teacher candidates with a high quality clinical experience.	student teaching, cooperating teachers, clinical preparation, placements
1-K: Teacher Preparation Program Accountability	The state's approval process for teacher preparation programs should hold programs accountable for the quality of the teachers they produce.	teacher preparation programs, program accountability, student achievement, standard of performance, public reportin national accreditation

# Goals and Keywords

GOAL	STATEMENT	KEY WORDS
	AREA 2: Expanding the Teaching I	Pool
<b>2-A:</b> Alternate Route Eligibility	The state should require alternate route programs to exceed the admission requirements of traditional preparation programs while also being flexible to the needs of nontraditional candidates.	alternate route programs, admission requirements, GPA, academic proficiency measures, subject-matter test, flexibility, test-out
<b>2-B:</b> Alternate Route Preparation	The state should ensure that its alternate routes provide efficient preparation that is relevant to the immediate needs of new teachers, as well as adequate mentoring and support.	alternate route programs, coursework requirements, length of program, student practice teaching, induction, mentoring
<b>2-C:</b> Alternate Route Usage and Providers	The state should provide an alternate route that is free from limitations on its usage and allows a diversity of providers.	alternate routes; subject, grade or geographic restrictions; college or university providers; district-run programs; non-profit providers
<b>2-D:</b> Part-Time Teaching Licenses	The state should offer a license with minimal requirements that allows content experts to teach part time.	part-time license/certificate, adjunct license
<b>2-E:</b> Licensure Reciprocity	The state should help to make licenses fully portable among states, with appropriate safeguards.	license reciprocity, license portability, out-of-state teachers, testing requirements, online teachers
	AREA 3: Identifying Effective Teac	hers
<b>3-A:</b> State Data Systems	The state should have a data system that contributes some of the evidence needed to assess teacher effectiveness.	longitudinal data systems, definition of teacher of record, teacher production
<b>3-B:</b> Evaluation of Effectiveness	The state should require instructional effectiveness to be the preponderant criterion of any teacher evaluation.	teacher evaluation, teacher effectiveness student learning, classroom observations surveys, rating categories
<b>3-C:</b> Frequency of Evaluations	The state should require annual evaluations of all teachers.	teacher evaluation, evaluation frequency classroom observations, feedback
<b>3-D:</b> Tenure	The state should require that tenure decisions are based on evidence of teacher effectiveness.	tenure, probationary period, continuing contracts, teacher effectiveness
<b>3-E:</b> Licensure Advancement	The state should base licensure advancement on evidence of teacher effectiveness.	probationary license, professional license license renewal, evidence of teacher effectiveness, coursework requirements
<b>3-F:</b> Equitable	The state should publicly report districts' distribution of teacher talent among schools to identify	public reporting, aggregate school-level data, evaluation ratings, school report

# Goals and Keywords

GOAL	STATEMENT	KEY WORDS
	AREA 4: Retaining Effective Teac	hers
<b>4-A:</b> Induction	The state should require effective induction for all new teachers, with special emphasis on teachers in high-need schools.	mentoring, induction, mentor selection, reduced teaching load, release time
<b>4-B:</b> Professional Development	The state should ensure that teachers receive feedback about their performance and should require professional development to be based on needs identified through teacher evaluations.	feedback from observations/evaluations, professional development linked to evaluations results, improvement plans
<b>1-C:</b> Pay Scales	The state should give local districts authority over pay scales.	teacher compensation, salary schedules, pay scales, steps and lanes, advanced degrees, years of experience, teacher performance
<b>4-D:</b> Compensation for Prior Work Experience	The state should encourage districts to provide compensation for related prior subject-area work experience.	teacher compensation, relevant work experience
<b>1-E</b> : Differential Pay	The state should support differential pay for effective teaching in shortage and high-need areas.	teacher compensation, differential pay, shortage subject areas, high-need school
<b>4-F:</b> Performance Pay	The state should support performance pay, but in a manner that recognizes its appropriate uses and limitations.	teacher compensation, performance pay, teacher performance, student achievement
	AREA 5: Exiting Ineffective Teach	ners
<b>5-A:</b> Extended Emergency Licenses	The state should close loopholes that allow teachers who have not met licensure requirements to continue teaching.	emergency licenses, provisional certificates, loopholes, subject-matter tests
<b>5-B:</b> Dismissal for Poor Performance	The state should articulate that ineffective classroom performance is grounds for dismissal and ensure that the process for terminating ineffective teachers is expedient and fair to all parties.	dismissal, ineffectiveness, poor performance, appeals, due process
<b>5-C:</b> Reductions in Force	The state should require that its school districts consider classroom performance as a factor in determining which teachers are laid off when a reduction in force is necessary.	reduction in force, layoffs, teacher performance, seniority

# Teacher Policy Priorities for New Hampshire

AREA 1: Delivering Well Prepared Teachers	
Require that teacher preparation programs screen candidates prior to admission by using a common test normed to the general college-bound population, and limit acceptance to those candidates demonstrating academic ability in the top 50th percentile.	Goal 1-A
■ Eliminate the generalist K-8 license, and require all middle school teacher candidates to pass a content test in every core area they are licensed to teach.	Goal 1-E
■ Require subject-matter testing for all secondary teacher candidates. Specifically require secondary social studies teacher candidates to pass a content test for each discipline they are licensed to teach.	Goal 1-F
■ Eliminate the K-12 special education certificate, and ensure that both elementary and secondary special education teachers possess adequate and appropriate content knowledge for the grades and subjects they teach.	Goal 1-H
Require all new teachers to pass a pedagogy test.	Goal 1-I
■ Ensure that cooperating teachers for student teaching placements have demonstrated evidence of effectiveness as measured by student learning, and require teacher candidates to spend at least 10 weeks student teaching.	Goal 1-J
■ Hold teacher preparation programs accountable by collecting data that connect student achievement gains to programs, as well as other meaningful data that reflect program performance, and by establishing the minimum standard of performance for each category of data.	Goal 1-K

AREA 2: Expanding the Teaching Pool	
Increase admission requirements to all alternate route programs, including a high bar for academic proficiency and passage of a subject-matter test.	Goal 2-A
■ Establish guidelines for alternate route programs that require preparation that meets the immediate needs of new teachers. Ensure programs provide intensive induction support to alternate route teachers.	Goal 2-B
■ Require out-of-state teachers to meet the state's own testing requirements.	Goal 2-E

AREA 3: Identifying Effective Teachers	
Require student growth to be the preponderant criterion of any teacher evaluation.	Goal 3-B
Formally evaluate all teachers annually.	Goal 3-C
■ Ensure that evidence of effectiveness is the preponderant criterion in tenure decisions.	Goal 3-D
Base licensure advancement from a probationary to a nonprobationary license and licensure renewal on evidence of effectiveness.	Goal 3-E
■ Publish aggregate school-level teacher evaluation ratings from an evaluation system based on instructional effectiveness.	Goal 3-F

AREA 4: Retaining Effective Teachers	
Require effective induction for all new teachers, including mentoring of sufficient frequency and duration.	Goal 4-A
■ Link professional development activities to findings in individual teacher evaluations, and place teachers with ineffective or needs improvement ratings on structured improvement plans.	Goal 4-B
Discourage districts from basing teacher pay scales primarily on advanced degrees and seniority.	Goal 4-C
Support differential pay initiatives for effective teachers in both shortage subject areas and high-need schools.	Goal 4-E
Support performance pay to recognize teachers for their effectiveness.	Goal 4-F

AREA 5: Exiting Ineffective Teachers	
■ Ensure that all teachers pass required subject-matter licensing tests before they enter the classroom.	Goal 5-A
■ Make ineffective classroom performance grounds for dismissal.	Goal 5-B
Use teacher effectiveness as a factor when determining which teachers are laid off during a reduction in force.	Goal 5-C

